



City of Rockingham

MINUTES

Ordinary Meeting of Council

Held on Tuesday 23 September 2025 at 6:00pm
City of Rockingham Council Chamber

DISCLAIMER:

Please read the following important disclaimer before proceeding:

Statements or decisions made at this meeting should not be relied or acted on by an applicant or any other person until they have received written notification from the City. Notice of all approvals, including planning and building approvals, will be given to applicants in writing. The City of Rockingham expressly disclaims liability for any loss or damages suffered by a person who relies or acts on statements or decisions made at a Council or Committee meeting before receiving written notification from the City.




City of Rockingham
Ordinary Meeting of Council
6:00pm Tuesday 23 September 2025



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City of Rockingham Ordinary Meeting of Council Minutes Tuesday 23 September 2025 – Council Chamber																										
1.	Declaration of Opening																									
	<p>The Mayor declared the Council meeting open at 6:00pm and welcomed all present.</p> <p>Acknowledgement of Country</p> <p>The Mayor noted, with permission from Elders, Ngaala kaaditj Nyoongar moort keyen kaadak nidjar boodjar, I acknowledge the Nyoongar people as the traditional owners of the land.</p> <p>The City of Rockingham acknowledges the Traditional Owners and Custodians of this land, the Binjareb and Whadjuk Nyoongar peoples and their continuing connection to the land, waters and community. We pay our respects to all members of Aboriginal communities and their cultures; and to Elders past and present.</p> <p>Recording and Live Streaming of proceedings</p> <p>In accordance with Council Policy this meeting is being live streamed on the City's website, with the exception of confidential items and periods of adjournment or as determined by the Presiding Member.</p> <p>By being present at this meeting, members of the public consent to the possibility that their image and voice may be live streamed to the public. Recordings are also made available on the City's website following the meeting.</p> <p>Please note that clause 8.5 of the City's <i>Standing Orders Local Law 2001</i> provides that "no person is to use any electronic, visual or audio recording device or instrument to record the proceedings of the Council or a committee without the written permission of the Council".</p> <p>If anyone breaches this Standing Order they will be asked to leave the Council Chamber.</p>																									
2.	Record of Attendance/Apologies/Approved Leave of Absence																									
	<p>2.1 Council Members</p> <table><tbody><tr><td>Mayor Deb Hamblin</td><td></td></tr><tr><td>Cr Lorna Buchan, Deputy Mayor</td><td>Comet Bay Ward</td></tr><tr><td>Cr Mike Crichton</td><td>Baldivis Ward</td></tr><tr><td>Cr Kelly Middlecoat</td><td>Baldivis Ward</td></tr><tr><td>Cr Brett Wormall</td><td>Baldivis Ward</td></tr><tr><td>Cr Robert Schmidt</td><td>Comet Bay Ward</td></tr><tr><td>Cr Craig Buchanan, JP</td><td>Rockingham/Safety Bay Ward</td></tr><tr><td>Cr Peter Hudson</td><td>Rockingham/Safety Bay Ward</td></tr><tr><td>Cr Caroline Hume</td><td>Rockingham/Safety Bay Ward</td></tr><tr><td>Cr Dawn Jecks</td><td>Rockingham/Safety Bay Ward</td></tr><tr><td>Cr Mark Jones</td><td>Rockingham/Safety Bay Ward</td></tr><tr><td>Cr Leigh Liley</td><td>Rockingham/Safety Bay Ward</td></tr></tbody></table>		Mayor Deb Hamblin		Cr Lorna Buchan, Deputy Mayor	Comet Bay Ward	Cr Mike Crichton	Baldivis Ward	Cr Kelly Middlecoat	Baldivis Ward	Cr Brett Wormall	Baldivis Ward	Cr Robert Schmidt	Comet Bay Ward	Cr Craig Buchanan, JP	Rockingham/Safety Bay Ward	Cr Peter Hudson	Rockingham/Safety Bay Ward	Cr Caroline Hume	Rockingham/Safety Bay Ward	Cr Dawn Jecks	Rockingham/Safety Bay Ward	Cr Mark Jones	Rockingham/Safety Bay Ward	Cr Leigh Liley	Rockingham/Safety Bay Ward
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2.2	Executive	<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="width: 50%;">Mr Michael Parker</td> <td>Chief Executive Officer</td> </tr> <tr> <td>Mr Sam Assaad</td> <td>Director Asset Services</td> </tr> <tr> <td>Mr John Pearson</td> <td>Director Corporate Services</td> </tr> <tr> <td>Mr Michael Holland</td> <td>Director Community Development</td> </tr> <tr> <td>Mr Peter Ricci</td> <td>Director Planning and Development Services</td> </tr> <tr> <td>Mr Jim Olynyk, JP</td> <td>Manager Governance and Councillor Support</td> </tr> <tr> <td>Ms Sue Langley</td> <td>Governance Officer</td> </tr> <tr> <td>Ms Jen Weinman</td> <td>Governance Officer – Councillor Support/FOI</td> </tr> </table>	Mr Michael Parker	Chief Executive Officer	Mr Sam Assaad	Director Asset Services	Mr John Pearson	Director Corporate Services	Mr Michael Holland	Director Community Development	Mr Peter Ricci	Director Planning and Development Services	Mr Jim Olynyk, JP	Manager Governance and Councillor Support	Ms Sue Langley	Governance Officer	Ms Jen Weinman	Governance Officer – Councillor Support/FOI
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2.3	Members of the Gallery:	20																
2.4	Apologies:	Nil																
2.5	Approved Leave of Absence:	Nil																
3.	Responses to Previous Public Questions Taken on Notice																	
3.1	<p>Ms T Gibson, Rockingham - CEO KPIs / rate rise / voting / advocacy / EBAs</p> <p>At the Council meeting held on 26 August 2025, Ms Gibson asked the following questions that were taken on notice. The Manager Governance and Councillor Support provided a response in a letter dated 11 September 2025 as follows:</p> <p><u>Question</u></p> <p>1. Did the CEO formulate the responses to my question at the last meeting on the 22nd July?</p> <p><u>Response</u></p> <p><i>Input from the various subject areas was obtained to respond to the questions asked.</i></p> <p><u>Question</u></p> <p>2. Two years ago, this chamber spoke of showing leadership, given this, the legislation was passed in May 2025 to have the CEO's KPIS published as well as some elements of the reviewed KPIs.</p> <p>Would it not be a show of leadership to publish the bench mark KPIs? I understand the City and CEO may be reluctant, however other local governments do put the CEO bench mark KPIs online, at this stage the yearly review of KPIs are not online.</p> <p>I ask this as this gives the stakeholders the ability to put in AEM; to have quantifiable and tangible cost savings as a KPI.</p> <p><u>Response</u></p> <p><i>Legislation relevant to CEO's KPIs has not yet been enacted. Consultation on regulations for CEO KPIs concluded in May 2025. Regulations are yet to be finalised by the Department of Local Government Industry Regulation and Safety. Your opinion is noted.</i></p> <p><u>Question</u></p> <p>3. It was advised that my Q2 question was incorrect based on myself asking that it appears that limited cost savings are not in place. Given this response, please explain why last financial year, it was publicly advised in chambers that no savings had been put forward by the City in regards to the 4.2% rate rise?</p>																	

Response

Annual reviews of the City's Team Plans, Community Infrastructure Plan and two reviews of the City's Business Plan are undertaken as part of a suite of Elected Member Budget Workshops held each year. Adjustments are made throughout this process so that the presentations of the Draft Budget reflects the changes already considered. The 2024/25 Draft Budget, to which you refer was debated and adopted by Council at its meeting of 25 June 2024, following the above process.

Question

4. Question 3 was not answered in its entirety. Could you please answer in regards to has the Mayor; CEO and City asked and or instructed elected members to vote a certain way?

Response

The Mayor, CEO and the City do not instruct Council Members how to vote. Recommendations are made for Council's consideration. Each individual Council Member has an equal vote and participate in their role as a decision maker.

Question

5. Question 6 was incorrectly answered, as not all residents have been issued a caddy and bin liners. So I ask again, have all residents been charged for caddies and bin liners?

Response

No ratepayer has been charged for caddies or bin liners. They were provided free of charge to all properties receiving a FOGO service.

Question

6. One of the requirements of being a Councillor is that they must refer the public to the City for operational issues/questions etc. given the same response has been provided twice, in regards to the status of the Millar Road Tip Investigation, why the City would want to place undue burden onto Council members? If the Councillors are aware of the status why not be transparent and say it saves everyone time and money.

Response

Legislation provides clear guidance on roles and responsibilities in local government including determination of operational matters.

Question

7. In regards to the Air Quality Monitoring Systems the way I read the email is that the advocacy was not closed.

Given that the City has now advised that the advocacy motion is now closed, I ask why would the City decide to close the advocacy motion and not demand that the City has additional monitors in place?

Given the fact most regions do not have multiple Waste to Energy plants in close proximity, and with Council voting in favour of the one of the plants going ahead.

Response

The City remains in contact with the Department of Water and Environmental Regulation (DWER), being the responsible agency for air quality monitoring, which is investigating an additional monitoring site within Rockingham. The City is seeking to assist the process where possible.

With respect to the East Rockingham Waste to Energy plant, and as advised previously, the Works Approval issued by DWER includes a number of conditions for emissions monitoring and emissions limits that must be achieved at this facility.

	<p><u>Question</u></p> <p>8. Given the CEO has advised that the City is subject to EBAs, most will not have meal allowances within their contract.</p> <p>8a. Could you please advise how many people are typically attending the meal, after the Ordinary Council Meeting?</p> <p><u>Response</u></p> <p><i>Given the timing of meetings a meal is provided following a Council Meeting in line with Council Policy. Attendance fluctuates due to personal commitment but typically 12-15 people.</i></p>
4.	Public Question Time
6:02pm	<p>The Mayor opened Public Question Time and invited members from the Public Gallery to ask questions. The Mayor noted that this was the only opportunity in the meeting for the public to ask questions and that Public Question Time is now being livestreamed as per Council Policy.</p>
4.1	<p>Mr David Rudman, Port Kennedy – 5G Towers</p> <p>The Mayor invited Mr Rudman to present his question to the Council.</p> <p>Mr Rudman asked the following question:</p> <p>5th generation towers our old friends at ARPANSA will probably be dismissive of any concerns about 5G (yes, ARPANSA, a Government body that will tell you anything is safe – if it benefits them). But Joanna Ryan, in July 2023 (public question time) wanted to know how many 5G towers, street lights and transmitters were in operation in the Rockingham region. This was taken on notice and as far as I could ascertain, no exact figure was given.</p> <p>It is worth noting that Michael Mansfield, the QC famous for representing the families of the Lockerbie and Grenfell Tower victims challenged the UK Government over its failure to take notice of the health risks and public concerns related to 5G. Norwegian researcher Anders Bronstad has also uncovered a shocking link between COVID-19 vaccines, 5G and excess deaths. There is also much anecdotal evidence of pacemakers and hearing aids being affected and a confirmed cancer cluster outbreak at a school in Queensland, shortly after a tower was erected.</p> <p>1. How many 5G towers are there in Rockingham and would it not be prudent for the City to conduct independent measuring of the radiation levels without the involvement of the biased ARPANSA Government propaganda arm?</p> <p><i>The Mayor advised that most 5G installations are classified as 'low impact' under the telecommunications legislation and are exempt from requiring Development Approval. As a result, the City does not maintain a data base of all approved 5G infrastructure. This information can be accessed from the Australian Communication and Media Authority website.</i></p> <p><i>Your comments on ARPANSA are noted, however, the City has no basis to concur with your view and will not be conducting independent testing.</i></p>
4.2	<p>Mr Sam Potsey, Baldivis – 2023/2024 budget depreciation</p> <p>The Mayor invited Mr Potsey to present his questions to the Council.</p> <p>Mr Potsey asked the following questions:</p> <p>1. The City's 2023/2024 Annual Report shows depreciation of \$33 million, which is a \$2 million overspend against the budget. Despite a significant underspend on property, plant, equipment and infrastructure can the City explain the reason for this depreciation overspend, particularly given the budgeted underspend on new capital acquisitions?</p>

The Mayor advised that the City depreciates capital works on completion of the work. Most of the City's capital works are completed near or post year end. As such full year depreciation is not recognised until the following financial year, not in the year of spend. Additionally the City receives millions of dollars a year in gifted non cash assets (e.g. roads, parks, drains etc.) that cannot be reasonably predicted year on year and is therefore not budgeted for. This contributed to depreciation being higher than budgeted. Importantly and probably at the crux of your question, depreciation is non cash and has no impact of future revenue calculations or projections – it has no impact on rates.

2. Further, does the City consider that recording an operating loss predominately driven by higher non-cash expenditure, such as depreciation, provides a fair reflection of its underlying financial performance?

The Mayor advised that the depreciation and other account balances arising from estimates are accounted for based on the relevant accounting standards to reflect true and fair view of the City's operations and financial position. The City has no ability to influence these standards and they must be applied. Therefore non cash expenditure or income is predominantly out of the City's control and the Statement of Financial Activity (the old Rates Setting Statement) reflects this by removing all of those transitions. The financial performance of the City needs to be read holistically and not by single line items or transactions.

4.3 Ms Kim Amer, Rockingham – Red bin collection

The Mayor invited Ms Amer to present her question to the Council.

Ms Amer asked the following question:

1. Can we have the red general bin collected weekly due to the community demand for this? There is an overwhelming response people are not happy with the current situation and something needs to be done.

The Mayor advised that the City has implemented FOGO in alignment with state government policy and guidelines and there is a financial incentive around it. Many local governments have implemented FOGO which includes a fortnightly red bin collection service without ongoing major issues. If residents have ongoing concerns they should please contact City Officers who are happy to meet and discuss solutions.

4.4 Ms Teresa Ong, Singleton – Rubbish bins / microchipped dogs

The Mayor invited Ms Ong to present her questions to the Council.

Ms Ong asked the following questions:

1. When dogs are being picked up by the rangers do the rangers do the microchip and who checks if those told to microchip actually do it?

The Mayor advised that all dogs impounded by Rangers are checked for microchip and registration. No impounded dog is released to the public by Rangers without first being microchipped and registered.

2. It is the responsibility of the resident to comply with FOGO requirements when the bin is on the residents property. When the bin is on the council verge who is responsible then? Builders bits and pieces in both bins. Yellow one full of builders rubble.

The Mayor advised that the residential bins are the responsibility of the resident in all locations. Residents should ensure waste goes in the correct bin. However, if residents notice that other people are using their bins and depositing incorrect refuse they should report this to the City.

4.5 Mr Corey Michal, Karnup – Red bin collection / Election events

The Mayor invited Mr Michal to present his questions to the Council.

Mr Michal asked the following questions:

1. Why did Council not consult members of Rockingham before going to the fortnightly red bin collection?

The Director Corporate Services, Mr Pearson advised the policy decision to implement FOGO was made in 2020, it isn't a recent decision. It wasn't implemented earlier because at that time there wasn't a contractor available to process the waste and there was no market for it to be taken to. The City has rolled FOGO out in direct alignment with state government policy and their guidelines. There are at least 20 other local governments using the similar methodology of the fortnightly bin process and this has had no ongoing major challenges in those locations. The only way the City will be able to achieve the state recovery target of 75% is with FOGO. The state government has issued a funding incentive and we have accessed these while they are still available.

When all else fails, Mr Pearson advised that the City does have officers that are able to come and meet and discuss and try to find solutions for individual properties.

2. Why has there been no organised events for the public to attend to know who the candidates are?

The Chief Executive Officer, Mr Parker advised that the City hosted a candidates information session on Wednesday 20 August 2025 which dealt with the election process and the requirements of candidates - the city has been proactive in that regard. The WA Electoral Commission's Returning Officer and WALGA were present to answer questions with respect to the election process.

The City does not, however, get involved in the campaigning aspects of an election. The City stays out of the politics of elections. That's not to say that the candidates can't hold events or that other entities get involved to host events. The WA Electoral Commission now runs most local government elections so that the administration is "hands off" and out of the process.

3. What is the contamination rate of the yellow bin?

The Chief Executive Officer, Mr Parker advised that the City is seeking information with regard to contamination rates. The City's approach is education first at all costs. The City has faith that people want to do the right thing and will continue to educate and encourage them to do that.

4.6 Dr Trudy Rosenwald, Shoalwater – Nuclear free zone / Refugee welcome zone

The Mayor invited Dr Rosenwald to present her questions to the Council.

Dr Rosenwald asked the following questions:

1. When did the Nuclear Free Zone for the City of Rockingham go into effect? What is its current status?

We moved to Shoalwater with our large family in 1982. A main attraction was the unspoiled islands, the visible penguins, dolphins and sea lions above and surface water and the beautiful fish and colourful gardens underwater. We have been faithful ratepayers for 42 years and have very much enjoyed this paradise until we started to notice gradual decline in the marine life. These reductions have now reached such significant proportions that the stars of this paradise are becoming endangered and threatened with extinction. About 1/4 of a century ago there was a drive to make Rockingham a nuclear free zone.

	<p>We were very supportive of that and believed it had been approved and ratified. Since then there has been a deafening silence on the subject. No problem for us as we assumed all was safe. We were horrified to whispers and rumours that Garden Island was becoming a nuclear naval base. We felt and continue to feel very betrayed by the City of Rockingham council.</p> <p>Where was the public consultation to: a) ignore or cancel the Nuclear Free Zone we believed was firmly in place; b) get thousands of USA and British war department personnel; and c) have nuclear submarines and all their related activities and waste on Garden Island and in and around our marine parks?</p> <p><i>The Mayor advised that the City has no jurisdiction over the legal status. In 1999, in support of a Nuclear Free Zone, the Council declared a number of things including that no nuclear power stations be built with Rockingham and that no nuclear waste or material be stored or transported through the district. That position of the Council stands today noting that the City is not the ultimate decision-maker for nuclear related activities.</i></p> <p><i>With respect to the nation's defence capability and the role and function of Garden Island, these decisions sit entirely with the Australian Government and not with the other tiers including local government. The City's role with respect to the activities at HMAS Stirling is to represent the community and feed into the processes conducted by decision-making entities such as ARPANSA and ensure that community interest around matters such as nuclear safety, emergency response and public disclosure are communicated and addressed. The City advocates very strongly for that.</i></p> <p><i>The Chief Executive Officer, Mr Parker advised that Hon. Madeline King, the local Federal Member mentioned at the recent ASA community engagement that the AUKUS decision has been made by the previous Morrison government and it has been endorsed by the current government so it has bipartisan support. The role of the City has been to try and get the best outcome for our community, raising the community's concerns which we hear here at Council repeatedly. The City has recognised that there has been a lack of on the ground community engagement that we've been pushing for and we've had meetings with the Deputy Prime Minister to this effect on a regional basis to ask that there be far more community engagement to address the questions our community has. The City has been raising those questions, but we know that the community wants to hear directly from those people who have made the decisions and also those implementing the decisions.</i></p> <p><i>The City is pleased to finally see some engagement last week and the statements made repeatedly that there would be more engagement. We also note an information centre will be established at the Gary Holland Community Centre to explain what AUKUS is all about. This will enable education of not just the general community but particularly our young people as to what's going on and what it means for our community. Many of the concerns raised in this Chamber such as transport routes, housing, training and education, social infrastructure and social license have been pursued. It is important to understand that it is the federal government's jurisdiction to deal with these matters and the City will continue to advocate strongly on what we are hearing from our community.</i></p> <p>2. When is the Council going to become a refugee welcome zone?</p> <p><i>The Mayor advised that discussions may take place with Directors and Officers on the possibility of a report being presented to Council.</i></p> <p>6:35pm There being no further questions the Mayor closed Public Question Time.</p>
<p>5.</p>	<p>Applications for Leave of Absence</p>
<p>Nil</p>	

6.	Confirmation of Minutes of the Previous Meeting
	<p>Moved Cr Hume, seconded Cr Jones:</p> <p>That Council CONFIRMS the Minutes of the Ordinary Council meeting held on 26 August 2025, as a true and accurate record.</p> <p style="text-align: right;">Carried – 12/0</p>
7.	Matters Arising from Minutes of Previous Meeting
	Nil
8.	Announcement by the Person Presiding without Discussion
	<p>6:36pm The Mayor announced to all present that decisions made at Committees of Council are recommendations only and may be adopted in full, amended or deferred when presented for consideration at the Council meeting.</p>
9.	Declarations of Members and Officers Interests
	<p>6:36pm The Mayor noted there were no interests to declare.</p>
10.	Petitions/Deputations/Presentations/Submissions
	Nil
11.	Matters for which the Meeting may be closed
	Nil
12.	Receipt of Minutes of Committees
	<p>Moved Cr Wormald, seconded Cr Liley:</p> <p>That Council RECEIVES and NOTES the minutes of the:</p> <ul style="list-style-type: none"> · Planning and Asset Services Committee meeting held on 15 September 2025; and · Corporate and Community Development Committee meeting held on 16 September 2025 <p style="text-align: right;">Carried – 12/0</p>
13.	Recommendations of Committees
	<p>Withdrawn Items</p> <p>PD-024/25 Proposed Amendment to Tuart Lakes Local Structure Plan - Lots 1 and 102 Mandurah Road, Baldivis</p> <p>CD-019/25 Dual Naming Report</p>

Planning and Asset Services Committee

Planning and Development Services Strategic Planning and Environment Services



Report number / title:	PD-024/25	Proposed Amendment to Tuart Lakes Local Structure Plan - Lots 1 and 102 Mandurah Road, Baldivis
File number:	LUP/413-2	
Applicant:	Allerding and Associates	
Owner:	Serenitas Communities Holdings Pty Ltd	
Author:	Mr David Veenendaal, Statutory Planning Officer	
Other Contributors:	Mr Brett Ashby, Manager Strategic Planning and Environment	
Date of Committee meeting:	15 September 2025	
Previously before Council:		
Disclosure of Interest:		
Nature of Council's role:	Executive	
Attachments:	1. Schedule of Submissions	
Maps / Diagrams:	1. Site Location 2. Aerial Image 3. North Baldivis District Structure Plan excerpt 4. Tuart Lakes Structure Plan 5. 2009 Approved Development Site Plan 6. Proposed Structure Plan 7. Public Consultation Extent 8. Water Management Strategy Hierarchy	
Site:	Lot 102 on Deposited Plan 54139 and Lot 1 (No.851) Mandurah Road, Baldivis	
Lot Area:	24.98ha (Combined)	
LA Zoning:	Rural and Development	
MRS Zoning:	Rural and Urban	

Purpose of Report

To consider a proposed Amendment to the 'Tuart Lakes Local Structure Plan', designating 1.96ha over the rear portion of Lot 1 and Lot 102 (No.851) Mandurah Road, Baldivis (**subject land**), from 'Residential R20' to 'Park Home Village'.



1. Site Location



2. Aerial Image

Background

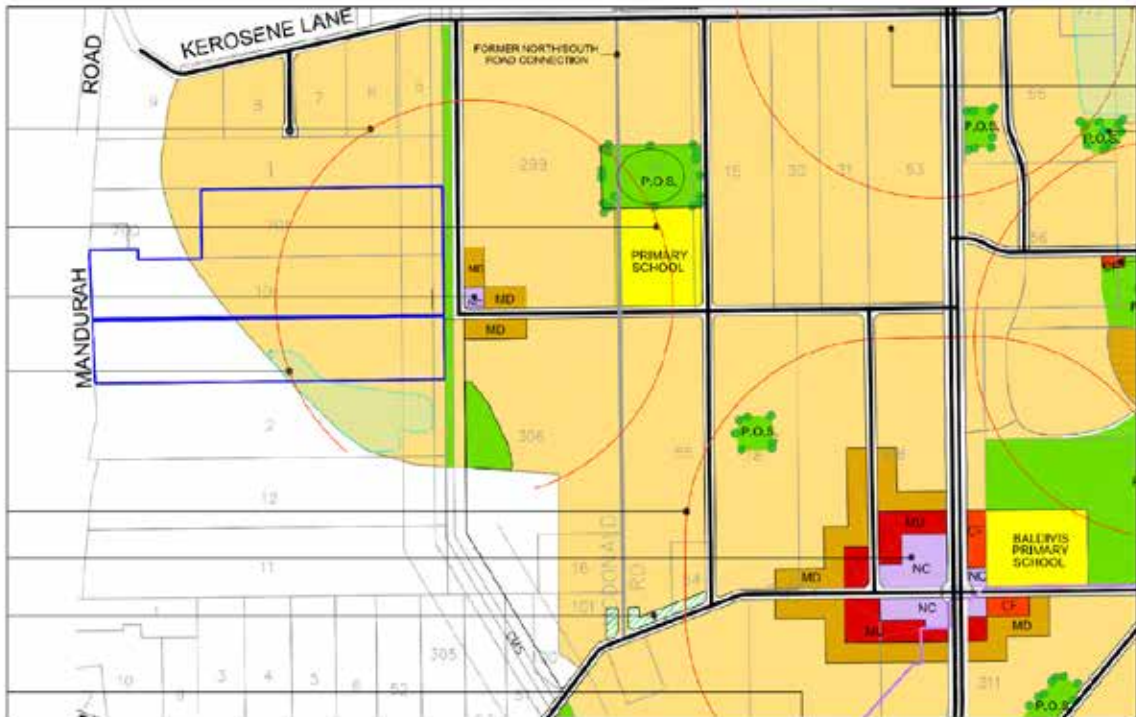
The subject land forms part of the Baldvis (North) District Structure Plan (**BDSP**), which was approved in July 2000. The BDSP was prepared to guide more detailed Structure Planning and coordinate the development of land zoned 'Urban' and 'Urban Deferred' under the Metropolitan Region Scheme (**MRS**), much of which was held under fragmented ownership.

In 2006, the City of Rockingham (**City**) received an application for a 'Park Home Village' over the subject land for the 'Tuart Lakes Lifestyle Village' (**TLLV**). A Local Structure Plan (**LSP**), was submitted covering the portion of land zoned 'Development' under Town Planning Scheme No.2 (**TPS2**) for Lots 1, 101 and 102 Mandurah Road. In December 2006, Development Approval was subsequently granted, and the City endorsed the accompanying LSP. The LSP designated the majority of the site as 'Park Home Village', with a 50-metre strip along the eastern boundary designated 'Residential R20'. This residential portion was included to provide a transitional interface between the 'Park Home Village' and land east of the gas pipeline (details below).

In 2009, the City approved an Amendment to the 2006 Development Approval which incorporated minor modifications to vehicle access. The proposal also sought to integrate the 'Residential R20' land into the 'Park Home Village', which conflicted with the approved LSP. The City advised the Applicant that this change would not be supported without a formal LSP Amendment, and a notation to this effect was placed on the approved plan (Figure 5 refers).

Since the original 2006 approval, the Lifestyle Village has been progressively developed.

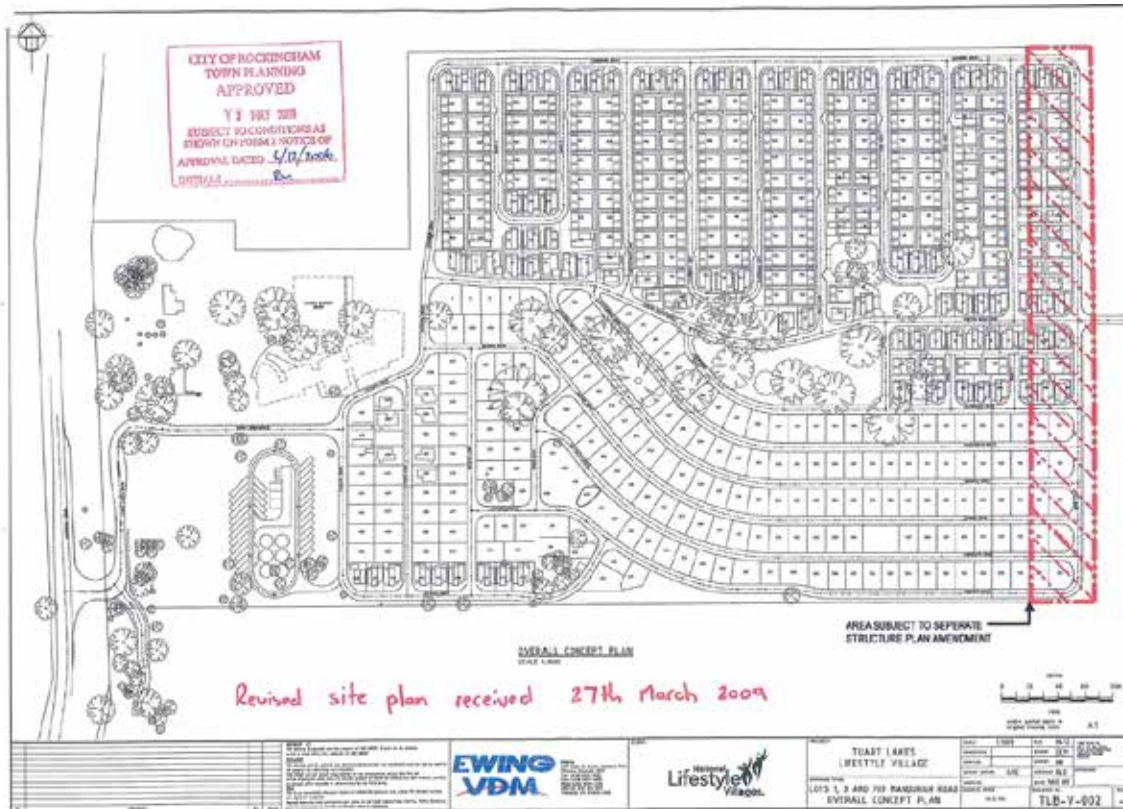
In the period prior to lodgement of the current application, the Applicant met with the City to clarify lodgement requirements and engaged with the APA Group to address the interface between the site and the adjoining *Parmelia High Pressure Gas Transmission Pipeline (PHPGTP)*.



3. North Baldivis District Structure Plan Excerpt



4. Tuart Lakes Structure Plan



5. 2009 Approved Development Site Plan

Details

Site Context

The subject land is zoned 'Rural' and 'Development' under TPS2. The demarcation between the two zones does not follow cadastral boundaries, rather reflects the land form, aligning with a prominent ridgeline over the site.

To the north, 'Development' zoned land has been developed under the 'Lot 309 Kerosene Lane and Lot 302 Mandurah Road Local Structure Plan'. To the east, Crown land accommodates the PHPGTP, with further 'Development' zoned land beyond that, currently being developed in accordance with the 'Paradiso Estate Local Structure Plan'. To the south, the land is zoned 'Rural' and 'Development' and remains largely undeveloped. To the west, the site is bounded by Mandurah Road which further adjoins the Lake Cooloongup 'Parks and Recreation' Reserve (Reserve 24411).

The LSP extends over three (3) lots, including Lot 101 and the subject land. Lot 101 is privately owned and does not currently form part of the TLLV. As the proposed LSP Amendment does not affect Lot 101, it has not been included as part of this application.

Description of Proposal

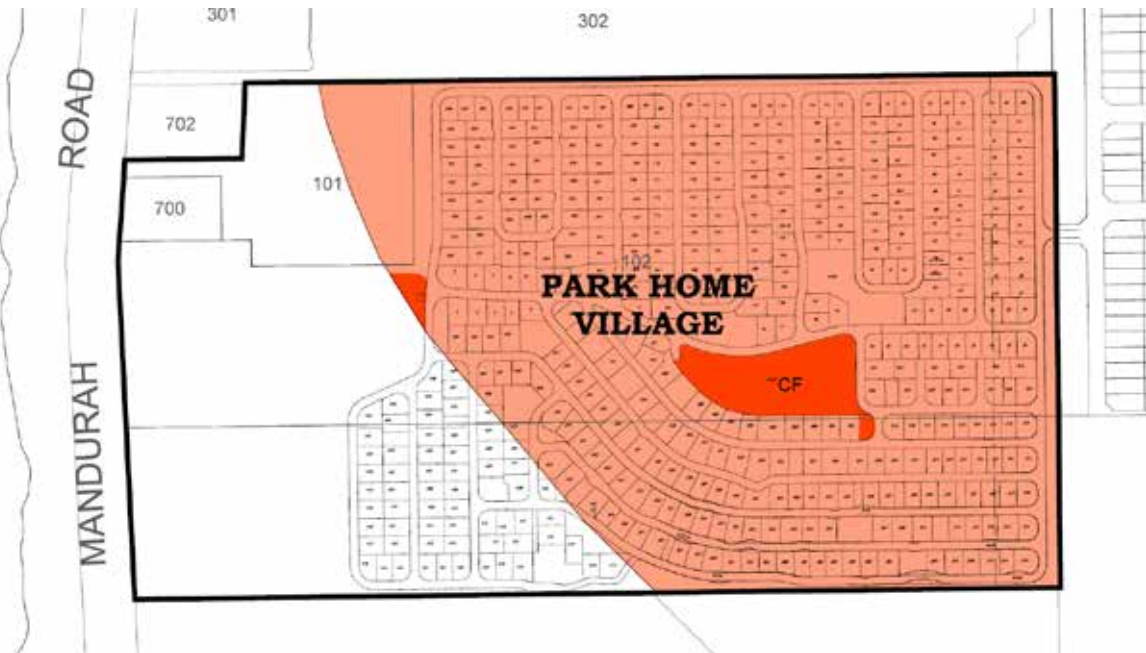
The proposed LSP Amendment seeks to extend the designation of 'Park Home Village' over the portion of land designated 'Residential R20'. A copy of the existing Structure Plan is shown in Figure 4 and a copy of the proposed Structure Plan is included at Figure 6.

The proposed LSP Amendment has been prepared to address the growing demand for dwellings within the TLLV.

The following technical documents have been submitted to support the application:

- Urban Water Management Plan (July 2020)
- Bushfire Management Plan (9 May 2025)
- Technical Note - Tuart Lakes Pipeline risk Assessment review and Update

- Landscaping and Fencing Concept Plan
- Technical Note to accompany Traffic Impact Statement.



6. Proposed Structure Plan

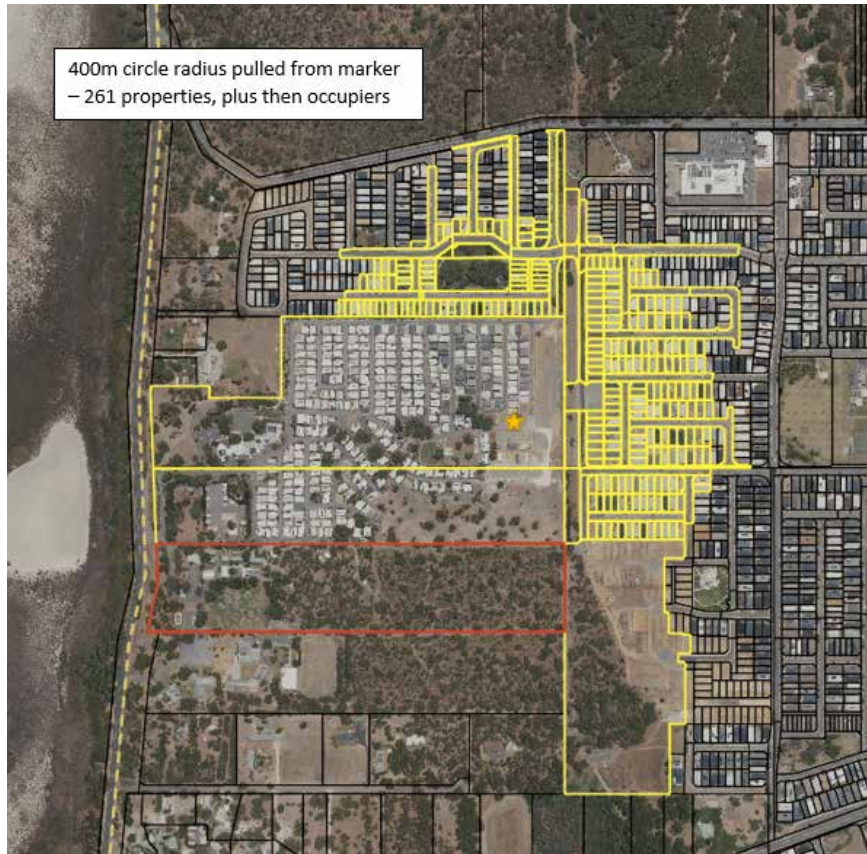
Implications to Consider

a. Consultation with the Community

Community consultation was undertaken in accordance with the requirements of Schedule 2, Part 4, Clause 18 of the *Planning and Development (Local Planning Schemes) Regulations 2015 (Regulations)*.

The advertising period commenced on 4 July 2025 and concluded on 14 August 2025 and was carried out in the following manner:

1. All owners and occupiers (261 referrals) of properties within 400m of the subject site, being those that may be directly or indirectly impacted from the proposed LSP Amendment, were notified of the proposal by letter (refer to Figure 7);
2. Two (2) signs were erected in prominent locations over Lot 102, one (1) fronting Mandurah Road and the other fronting Elderberry Drive;
3. A notice in the Sound Telegraph newspaper on 9 July 2025;
4. Notification through the City's 'RockPort' portal; and
5. Copies of the proposed LSP Amendment and relevant documents were made available for inspection at the City's Administration Officers and on the City's website.



7. Public Consultation Extent

At the close of advertising, the City received one (1) public submission, of which the key concerns have been addressed below:

Traffic
<p><u>Submission:</u></p> <p><i>“Any increase in vehicle movements from the proposed Park Home Village should be managed to ensure that traffic flow along Paradise Road and surrounding streets is not adversely affected. I request that a comprehensive traffic management plan be undertaken to safeguard existing residents’ ease of access and safety.”</i></p>
<p><u>Proponent’s Response:</u></p> <p><i>“Whist the Structure Plan Amendment would increase the number of households by 46 homesites, traffic counts at similar type lifestyle villages suggest that trip generation of this type of household is significantly less than the standard vehicle movements of 8-10 vehicle movements per day per dwelling. A survey of a similar village found the average trip generation was 3.28 trips per household per day. The conclusions from the traffic technical note included as part of the amendment document is that the lifestyle homesites are likely to result in a “nett reduction to forecast traffic demands” and based upon this, a traffic assessment is not required.</i></p> <p><i>The main east west road alignment connecting to the Paradiso estate to the east is not being progressed as the WAPC has cleared the final stage of subdivision without requiring the developer to construct Bojar Road across the pipeline. Therefore, there is presently no change proposed to the established public road connections.”</i></p>
<p><u>City’s Comment:</u></p> <p>Traffic impacts are addressed in the ‘Comments’ section of this Report.</p>

Environment
<p><u>Submission:</u></p> <p><i>“The surrounding environment, including vegetation and open space, is an important attribute of our neighbourhood. I ask that landscaping, vegetation retention, and buffer zones be incorporated to minimise any visual or noise impacts on neighbouring properties, including mine.”</i></p>
<p><u>Proponent’s Response:</u></p> <p><i>“Noted. The structure plan proposal includes a landscape plan which provides for screening landscaping along the eastern boundary of the subject site. It is understood that the developer of the Paradiso Estate to the east also has a responsibility to revegetate and landscape the pipeline corridor which will provide further visual screening between the subject site and residential estate to the east.</i></p> <p><i>Further detail of the ultimate development outcome will be provided as part of the development application for the eastern stage which will be lodged during the second half of 2025.”</i></p>
<p><u>City’s Comment:</u></p> <p>Environmental impacts are addressed in the ‘Comments’ section of this Report.</p>

b. Consultation with Government Agencies

As part of the advertising process, relevant government agencies and servicing authorities were notified of the proposal in writing and invited to comment pursuant to Schedule 2, Part 4, Clause 18(1)(b) of the Regulations. In this regard, the City invited comments from the following agencies:

- ATCO Gas Australia (**ATCO**);
- Main Roads WA (**MRWA**);
- Western Power Network Services Officer branch;
- Public Transport Authority (**PTA**);
- Department of Biodiversity Conservation and Attractions (**DBCA**);
- Department of Health (**DoH**);
- Land Planning - Development Services Water Corporation;
- Department of Transport (**DoT**);
- Department of Fire and Emergency Services (**DFES**);
- Department of Water and Environmental Regulation (**DWER**);
- APA Group; and
- Telstra

The following key matters were raised in the submissions received from State Agencies:

1. Department of Fire and Emergency Services (DFES)
<p><u>Submission:</u></p> <p><i>“DFES recommends the BMP be modified as per the Assessment advice provided in Tables 1-3 (of their response) to ensure it is accurate and the bushfire risk management/mitigation measures are effective and can be implemented in perpetuity to manage/mitigate the bushfire risk to people, property and infrastructure to an acceptable level and appropriate to the land use and location. The required modifications are listed in the table(s) below. Should the modified BMP affect the design of the proposal, the proposal should be amended to reflect these modifications.”</i></p>

1. Department of Fire and Emergency Services (DFES) (cont...)

Proponent's Response:

"It is noted that DFES officers have not attended the site and have relied upon outdated Google Streetview photography to inform their assessment of the vegetation classification.

Clearing works have continued along the eastern boundary of the subject site within Plot 7, noting that the present canopy cover throughout the plot (including within the southern extent) is less than 10% (refer Attachment 1). Plots 2, 8 and 9 form part of the eastern development stages within the subject site which are presently being developed in line with the approved village approvals. These areas have been regularly slashed and maintained by the village management to ensure a low threat state. As demonstrated in photos 2, 5, 6, 9 and 10, this includes the southern boundary interface to Plot 1.

As noted in Section 2.2 of the BMP, since the preparation of the first BMP in 2017, various revised Bushfire Attack Level (BAL) assessments have been undertaken across the Tuart Lakes Lifestyle Village site to inform construction standards for park homes in accordance with AS3959 as land has been progressively cleared both within the boundaries of the subject site and on neighbouring lots to the north and east. BAL Assessments have been undertaken in January 2020, June 2021, November 2022, June 2023 and November 2024 to provide updated BAL ratings as staged development has occurred.

It is noted that Plots 3, 4, 5 and 6 have been excluded as part of previous bushfire assessments and accepted by the City. There is no change to the condition of the vegetation within these plots as they represent maintained parkland and developed areas for housing and roadways.

As noted in Section 4.3.1 of the BMP, the BAL Contour Mapping is contained in Figure 8 and at Appendix 3. Appendix 3 provides full sized scalable bushfire mapping. No modification to the BMP is required.

No modification required based on response to Table 1.

As outlined in Section 3.0 of the BMP, no additional vegetation clearing is required as part of the bushfire mitigation measures over and above what would otherwise be required to facilitate development of the site for the village extension. It is also noted that revegetation through landscaping along the eastern boundary is proposed as part of the development outcome.

Public roads are not proposed. As a land lease model, the Tuart Lakes Lifestyle Village retains ownership of the land in perpetuity and maintains the internal access roads as a network of private driveways. No modification to the BMP is required."

City's Comment:

The City acknowledges that further clearing works have been undertaken on-site in accordance with approvals issued by the City, as per the Proponent's comments. Future development over the site will need to be accompanied with a BAL assessment to confirm building construction requirements under AS3959:2018. Future Development Applications will also need to demonstrate access connections to public roads located east and south of the subject land in accordance with the Bushfire Management Plan.

Recommendation:

It is recommended the submissions be noted.

A full copy of the submissions received during the advertising period is set out in the Schedule of Submissions (Attachment 1).

c. Strategic

Community Plan

This item addresses the Community's Vision for the future and specifically the following Aspiration and Strategic Objective contained in the Strategic Community Plan 2023-2033:

Aspiration: **3. Built Environment - A built environment carefully planned for today and tomorrow**

Outcome/Objective: *Plan for sustainable growth - Create safe community places to live, recreate and work*

d. Policy

Assessment of the proposed LSP Amendment has been informed by the following strategies and policies:

Rural Land Strategy (RLS)

The 'Rural' portion of the landholding is contained within Planning Unit 4A of the RLS. The proposed LSP Amendment is wholly located over 'Development' zoned land and does not impact the 'Rural' portion of the lot.

e. Financial

Nil

f. Legal and Statutory

Planning and Development (Local Planning Schemes) Regulations (2015) (Regulations)

In accordance with Clause 15 of the Regulations, a Structure Plan may be prepared if:

“(a) *the area is:*

- (i) *all or part of a zone identified in this Scheme as an area suitable for urban or industrial development; and*
- (ii) *identified in this Scheme as an area requiring a structure plan to be prepared before any future subdivision or development is undertaken;”*

The determination of a Structure Plan ultimately rests with the West Australian Planning Commission (**WAPC**) in accordance with Clause 22 (1) of the Regulations.

In accordance with Clause 28 (1) (a), a Structure Plan has effect for a period of 10 years, commencing on the day on which the WAPC approves the Plan. Subject to Clause 28 (4):

“a structure plan that was approved before 19 October 2015 is taken to have been approved on that day.”

Given the LSP was originally endorsed in 2006, it is taken to have been approved by the WAPC on 19 October 2015, and will expire on 19 October 2025.

Subject to Clause 29 (4):

“An amendment to a structure plan under this clause or clause 29A(2) does not extend the period of approval of the plan unless, at the time the amendment is approved, the Commission agrees to extend the period”

Therefore, the Applicant has submitted the LSP Amendment in the format of the submission of a new Structure Plan, subject to Clause 16 of the Regulations.

City of Rockingham Town Planning Scheme No.2

The subject land is zoned 'Development' under TPS2. The purpose of the 'Development' zone is to:

- (a) *To identify areas requiring comprehensive planning prior to subdivision and development; and*
- (b) *To coordinate subdivision, land use and development in areas requiring comprehensive planning.”*

Land zoned 'Development' under TPS2 requires the preparation and adoption of a Local Structure Plan to coordinate and guide the development and subdivision of land.

g. Risk

All Council decisions are subject to risk assessment according to the City's Risk Framework.

Implications and comment will only be provided for the following assessed risks.

*Customer Service / Program/Project management / Natural Environment : High and Extreme Risks
Financial / Health and Safety : Medium, High and Extreme Risks*

Nil

Comments

The City has reviewed the LSP Amendment documents and supporting technical reports. The following key matters are noted for consideration:

Trip Generation and Access

A Technical Note, prepared in March 2020, to the original Traffic Impact Statement (**TIS**) (24 November 2005) was submitted in support of the proposed LSP Amendment. The note concludes that, although the LSP Amendment will result in a larger number of dwellings within the subject land, the traffic generated by aged care and lifestyle village housing is significantly lower than standard residential development. As such, the overall traffic impact is likely to be reduced.

The current LSP identifies four (4) points of access to the site:

1. Wellspring Road (north) - Exit only

The Wellspring Road access (north) was approved by the City in 2022 as an exit-only point. Other than emergency vehicles, no entry is permitted into the TLLV from this access. This access point is carried over onto the proposed LSP without any modifications.

2. Bojar Road (east) - Future two-way connection

The LSP provides a connection from the existing R20 lots into the Paradiso Estate, over the PHPGP reserve. This connection was recently formalised, labelled as 'Bojar Road' as part of the relevant WAPC Subdivision Approval. A condition of the Subdivision Approval required Bojar Road to be constructed as a public road in accordance with the subject LSP and the 'Paradiso Estate Local Structure Plan'. Citing the high cost of road construction over the pipeline and the absence of a direct need for the connection from the Paradiso Estate, however, the Developer requested that the full construction of Bojar Road be waived. The City did not support the request and withheld issuing subdivision clearance until such a time that Bojar Road was constructed. The developer then requested that the WAPC clear the condition on behalf of the City. The WAPC resolved to clear the condition, subject to the land being ceded as road reserve and an informal pedestrian path being constructed instead of the full road construction.

The Bojar Road link is a key component of the Structure Plan, as it provides both entry and exit points to the TLLV and underpins the supporting Traffic Impact Assessment and Bushfire Management Plan. Given this connection has been ceded as road reserve, the construction of Bojar Road can be formalised through a future Development Application which will be required for any further development over the subject land.

It is recommended that the Structure Plan Report (Part 1) be amended to include a requirement that the Bojar Road like be constructed by the developer, at its expense, as part of future development works for the TLLV.

Note:

Given the Bojar Road link would facilitate access and egress solely for residents of the TLLV, and therefore serves a private rather than public purpose, its provision should be fully funded and undertaken by the TLLV. The City would not consider partially or fully funding the road link.

Similarly, the City would not support upgrade of the northern connection to Wellspring Road to cater for full movements (i.e. both egress and access) as this would be contrary to the planning intent for the development to the north and its associated road network.

3. Lot 2 (No. 861) Mandurah Road (south) - Subject to future Structure Planning

The LSP demonstrates connection into Lot 2 (No.861) Mandurah Road, directly south of the subject land which is zoned 'Development', but not the subject of an approved Local Structure Plan. The proposed LSP Amendment removes this southern connection, without supporting documentation or justification. To ensure that Lot 2 can be developed in a proper and orderly manner, a road connection into this lot must be maintained, consistent with the current LSP.

4. Mandurah Road (west) - Primary access.

The Mandurah Road connection (west) will remain the principal access point and is unaffected by the LSP Amendment.

Tree Retention

In 2022, Development Approval was granted for bulk earthworks over the subject land, which included the approval of a 'Tree Retention Plan'. Since then, the Applicant has sought amendments to remove additional trees, originally identified for retention. Several trees on the approved 'Tree Retention Plan' are within the LSP Amendment area, yet the Amendment Report provides limited detail regarding their retention or removal.

These trees are identified to contain environmental significance, likely providing foraging, roosting, or breeding habitat for Black Cockatoos. They are therefore of high priority for retention. It is recommended that an updated Tree Retention Plan be prepared to accompany the LSP Amendment, identifying:

- trees proposed for retention and justification for any removal; and
- trees already approved for removal since the 2022 Development Approval.

Local Water Management Strategy (LWMS)

The Applicant has submitted an updated Urban Water Management Plan (**UWMP**) in support of the Amendment. This UWMP is intended to supersede the version submitted in 2009 which supported the current LSP.

The Applicant previously provided the revised UWMP for preliminary comment in 2020 in anticipation of lodging an Amendment to the current LSP. The City's advice to the Applicant was to prepare a Local Water Management Strategy (**LWMS**) in accordance with the WAPC's Planning Manual - *Guidance for Structure Plans* and DWER's *Guidelines for District Water Management Strategies*, to support the LSP Amendment. Further advice to the Applicant raised concerns regarding consistency with the City's RLS, the manner and form of development to occur on-site and clarity regarding public and private open space. Clarification was also sought regarding discrepancies between the documented requirements of the UWMP and the actual works that have been undertaken on-site.

The Applicant has not addressed the City's advice and has resubmitted the same UWMP in support of the current LSP Amendment.

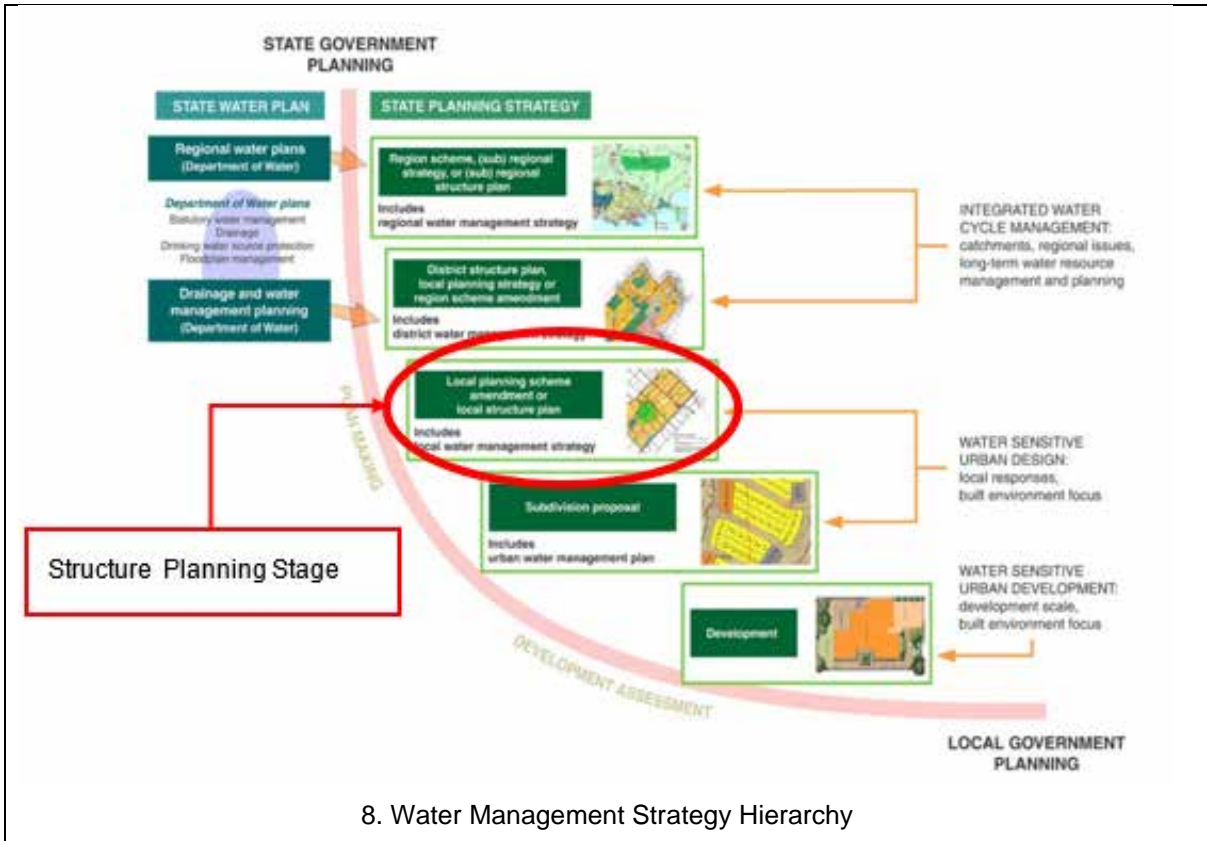
The City maintains its previous advice, requiring a LWMS be prepared, consistent with WAPC's Planning Manual - *Guidance for Structure Plans* and DWER's *Guidelines for District Water Management Strategies* to support the LSP Amendment, given significant issues remain unresolved.

Note:

The *Guidelines for District Water Management Strategies* (DWER) set the hierarchy for the relevant Water Management Strategy required for each stage of planning and/or development.

As confirmed by the image below, an LWMS is required to support a LSP or Amendment to an LSP. An LWMS demonstrates how the proposed urban form will address water use and management to guide subsequent stages of subdivision and development.

In contrast, a UWMP is required at subdivision/development stage to demonstrate the critical parameters for drainage infrastructure design, based on specific development plans and includes detailed design regarding water use and management.



8. Water Management Strategy Hierarchy

Conclusion

The City acknowledges that while several matters remain outstanding, they do not present fundamental impediments to the consideration of the LSP Amendment. The Amendment can be supported subject to modifications as outlined above. Should the Council and the WAPC support the Officer Recommendation and require the Applicant to submit the additional technical reporting, it is expected these documents will be referred to the City for assessment, prior to the WAPC making a final determination on the proposed LSP Amendment. It is acknowledged that site-specific details will be further addressed at Development Application stage, which will be required, following a successful determination by the WAPC of this Amendment.

Voting Requirements

Simple Majority

Officer Recommendation

That Council **APPROVES** the lodgement of a Local Government Report to the Western Australian Planning Commission, with respect to the proposed Amendment to the Local Structure Plan over the 'Tuart Lakes Lifestyle Village' - Lot 1 and Lot 102 Mandurah Road, Baldvis, which recommends that it be approved subject to the following matters being suitably addressed:

1. The Structure Plan map being amended to include a road connection into Lot 2 (No.861) Mandurah Road.
2. The Tree Retention and Protection Plan being updated to reflect the proposed changes.
3. A Local Water Management Strategy being prepared in accordance with the West Australian Planning Commission's *Guidance for Structure Plans*.
4. The Structure Plan Report Part 1 (section 4.0 Subdivision and Development Requirements) be amended to include a requirement for the Bojar Road link to be constructed by the developer at its expense.

Committee Recommendation

That Council **APPROVES** the lodgement of a Local Government Report to the Western Australian Planning Commission, with respect to the proposed Amendment to the Local Structure Plan over the 'Tuart Lakes Lifestyle Village' - Lot 1 and Lot 102 Mandurah Road, Baldivis, which recommends that it be approved subject to the following matters being suitably addressed:

1. The Tree Retention and Protection Plan being updated to reflect the proposed changes.
2. A Local Water Management Strategy being prepared in accordance with the West Australian Planning Commission's *Guidance for Structure Plans*.
3. The Structure Plan Report Part 1 (section 4.0 Subdivision and Development Requirements) be amended to include a requirement for the Bojar Road link to be constructed by the developer at its expense.

Committee Voting (Carried) - 6/0

The Committee's Reason for Varying the Officer's Recommendation

The removal of Point 1 of the Officer Recommendation is because the road connection to the south is desirable but not essential.

Council Resolution

Moved Deputy Mayor Buchan, seconded Cr Jones:

That Council **APPROVES** the lodgement of a Local Government Report to the Western Australian Planning Commission, with respect to the proposed Amendment to the Local Structure Plan over the 'Tuart Lakes Lifestyle Village' - Lot 1 and Lot 102 Mandurah Road, Baldivis, which recommends that it be approved subject to the following matters being suitably addressed:

1. The Tree Retention and Protection Plan being updated to reflect the proposed changes.
2. A Local Water Management Strategy being prepared in accordance with the West Australian Planning Commission's *Guidance for Structure Plans*.
3. The Structure Plan Report Part 1 (section 4.0 Subdivision and Development Requirements) be amended to include a requirement for the Bojar Road link to be constructed by the developer at its expense.

Carried – 12/0

The Council's Reason for Varying the Committee's Recommendation

Not Applicable

Corporate and Community Development Committee

Community Development Community Capacity Building



Report number / title:	CD-019/25 Dual Naming Report
File number:	CSV/1484
Proponent/s:	
Author:	Mr Paul Hayward, Manager Community Capacity Building
Other Contributor/s:	
Date of Committee meeting:	16 September 2025
Previously before Council:	
Disclosure of Interest:	
Nature of Council's role:	Executive
Attachments:	<ol style="list-style-type: none">Dual Naming of City Facilities, Reserves and Parks ReportLandgate's Aboriginal Naming Guidelines
Maps / Diagrams:	
Site:	
Lot Area:	

Purpose of Report

For Council to receive the City of Rockingham (**City**) Dual Naming Report, and endorse the proposed Implementation Plan for the purpose of undertaking targeted community consultation and seeking public comment.

Background

Dual naming is a process in which geographical features or places are officially recognised by two distinct names - one of Aboriginal language origin and the other of non-Aboriginal origin. When a location already has an established non-Aboriginal name, an Aboriginal name can be proposed and officially added, allowing both names to be used alongside each other.

In line with its Reconciliation Action Plan (**RAP**) 2021-2023 (Action 12.2), the City engaged Indigenous Economic Solutions (**IES**) to facilitate the consultation phase of a dual naming initiative for 62 community assets, including parks, reserves and facilities, and to prepare a Dual Naming Report. The project followed Landgate's Aboriginal Naming Guidelines (Attachment 2), which outline the framework for naming Western Australian places with Aboriginal names, including dual naming. The aim was to compile a list of names that the City could draw from when considering the dual naming of facilities, parks and reserves in future.

Between April and September 2023, the City held four dual naming community workshops with Nyoongar Knowledge Holders and Traditional Owners from the Whadjuk and Binjareb groups. They proposed and assessed the cultural significance of names for City sites, considering language variations, cultural practices, historical knowledge, and information from the Aboriginal Cultural

Heritage Inquiry. The City's Aboriginal Advisory Group, now called Mooriboordap Advisory Group, was involved throughout the process.

IES then collated all information and prepared a report, which was presented at a Councillor Engagement Session on 13 August 2024. During this session City officers also outlined the next steps, which included sending the report to Landgate to seek feedback and guidance on the next steps. Landgate has since reviewed the report and had follow up conversations with City officers to provide feedback and guidance.

Details

Landgate advice and considerations

Landgate commended the City on its commitment and approach to dual naming, and has advised that the City's Dual Naming Report will satisfy the requirements for any dual naming applications submitted to Landgate for approval.

Landgate further advised that:

- City facilities do not require Landgate approval for dual naming. The City can determine these names independently.
- Dual naming is not recommended for cemeteries and memorial sites due to potential sensitivities.
- Dual naming is not recommended for sites named after prominent individuals, due to potential sensitivities.
- In instances, such as those mentioned above, where dual naming is not appropriate, the City could instead consider Nyoongar names for components within these sites (e.g. pavilions or seating areas).

Based on Landgate's advice regarding sites named after prominent individuals, cemeteries and memorial locations, the following places will be excluded from the dual naming process:

1. Bell Park
2. Churchill Park
3. Don Shepherd Nature Reserve East
4. East Rockingham Pioneer Cemetery
5. Gary Holland Community Centre
6. Hillman Hall
7. Laurie Stanford Reserve
8. Mary Davies Library and Community Centre
9. McLarty Hall
10. Mike Barnett Sports Complex
11. Naval Memorial Park
12. Stan Twight Reserve

Landgate Consultation requirements

Landgate's Dual Naming Guidelines support the recognition and preservation of Aboriginal place names alongside existing names in Western Australia. These Guidelines are not legislative, however Landgate requires them to be followed when submitting dual naming proposals.

The Guidelines state that, for proposed dual names, Local Governments are "strongly advised to seek comment from affected residents (rate payers and businesses surrounding the area directly affected by the proposal)", and that these comments may be used by Landgate during the review process.

Officers sought further clarification in relation to consultation requirements, and Landgate advised that the City is able to determine an appropriate method of community consultation in accordance with its own Community Engagement Framework and processes.

Landgate Process

Table 1 outlines Landgate's requirements for the dual naming process, as per their Guidelines for Aboriginal Naming.

Table 1

Landgate Requirement	Status
Naming proposals must show evidence demonstrating the support of the relevant Traditional Owner group(s) on all dealings concerning Aboriginal place names.	Complete. As demonstrated by the Dual Naming Report and workshop process. Landgate has confirmed that this requirement has been met.
A description of the Aboriginal name's origins in the form of written or oral tradition (demonstrating verified research, authenticity and sources) must be included in the proposal.	Complete. As demonstrated by the Dual Naming Report and workshop process. Landgate has confirmed that this requirement has been met.
Local Governments are strongly advised to seek comment from affected residents (rate payers and businesses surrounding the area directly affected by the proposal)	Consultation to occur following Council endorsement of the proposed Implementation Plan (See next section)
Lodge dual naming submissions for Landgate approval.	Batch submission to be lodged for Landgate approval – see next section.

City of Rockingham Proposed Implementation Plan

The process to implement dual names at City reserves and facilities is complex, comprising the following operational components:

- Design, production and installation of site signage –various sizes and materials.
- Updating other signage – road and directional signage.
- Amendments to digital resources and sites which include the facility / reserve name. For example - city website and social media, and various external websites and online resources, including google maps.
- Amendments to printed resources for a range of City programs, venues and facilities. For example, flyers, brochures, maps, newsletters.
- Community education and awareness campaigns – informing and educating the community about the dual naming process, the meaning behind the chosen dual name/s, the importance of dual naming, and the projected timing for dual naming at specific sites etc.
- Aligning dual naming project deliverable within the broader City project mix – E.g. other parks, assets and infrastructure projects.
- Consulting the Moordboordap Advisory Group in various components – including a number of those outlined above (e.g. signage design and production, community education campaigns).

Therefore, to ensure a structured and manageable approach, the City has developed a five-year proposed Implementation Plan - outlined in Table 2. This plan identifies an initial list of 10 prioritised sites for dual naming, with two sites to be implemented each year (2 per year).

In line with Landgate’s dual naming Guidelines, the Aboriginal name shall appear first with the non-Aboriginal name occurring second, separated with a solidus (/) preceded and followed by a space.

Note: an asterisk (*) has been used in the table below to indicate Knowledge Holders and Traditional Owners’ preferred Nyoongar name where multiple options were identified during the consultation process.

Table 2

No.	Type	Name	Preferred Nyoongar name	Notes on language
1	Facility	Baldivis District Sporting Complex	Walyungup Waabiny	Waabiny – playing Walyungup - the name of the lake
2	Facility	Rockingham Youth Centre	Koorlangar / Koorlanka Mundi *Waabiny Mia Waabiny Bididi	Young people together Activities centre / to play together Activities pathway
3	Facility	Rockingham Library	Kaartadjin Mia	Shelter of Knowledge
4	Facility	Rockingham Arts Centre	*Moorditj Mara Moorditj Mara Mia *Moorditj Mara Karlup	Solid Hands Solid Hands House Solid Hands Centre
5	Reserve	Lake Richmond	Waagal Noorook	Waagal / Waugyl Eggs (thrombolytes)
6	Facility	Rockingham Aquatic Centre	*Manang Kep Manangup	Pretty water Place of pretty water
7	Reserve	City Park	*Bibool Boorn Yangitup *Wonilup	Paperbark Place of Bullrushes / Place of freshwater spring Peppermint / antiseptic women healing after birthing
8	Facility	Autumn Centre	Djeran Centre	Season of adulthood
9	Reserve	Village Green	Djitty Djitty Midda	Willy wagtail celebration/performance
10	Facility	Lark Hill Sports Complex	*Moordiup waabiny Balgarp Mararlup	Fast runners Place of Balgas Place of Square Tailed Kite

Consultation Process

For the 10 names included in the proposed Implementation Plan, the City will conduct individual targeted consultation processes with residents and businesses within a 400 metre radius of each site proposed to be dual named. This targeted consultation will consist of letter drops with relevant information, including how to provide feedback to the City.

In addition, the City will seek broader public comment on all 10 names from the general community, on the City's website (Share Your Thoughts), Rock Port (to the Strategic Community Planning interest group) and social media platforms.

Next steps

1. Council notes the attached Dual Naming Report (Recommendation 1 of this report).

2. Council endorses the proposed Implementation Plan for the purpose of undertaking targeted consultation with residents and businesses in the vicinity of each site, and to seek general public comment (Recommendation 2 of this report).
3. Officers conduct community consultation and seek public comment.
4. Officers prepare a Council Report outlining the results of the consultation and public comment period, and seeking Council endorsement to proceed with the Implementation Plan.
5. The City submits dual naming applications to Landgate for the required names in the Implementation Plan.
6. The City proceeds with the Implementation Plan over a 5 year period – dual naming 2 sites per year.

Implications to Consider

a. Consultation with the Community

In developing the Dual Naming Report, Nyoongar Knowledge Holders with diverse cultural expertise were invited to participate in workshops to provide guidance on Nyoongar place names and their significance in relation to various locations and community assets managed by the City. The workshops gave careful consideration to Nyoongar cultural practices and acknowledged the linguistic and cultural distinctions between the Whadjuk and Binjareb peoples of the Nyoongar nation. The contributions of these 17 participants were fundamental in establishing the cultural relevance and significance of proposed place names, drawing on deep knowledge of historical usage, ongoing cultural practices, and connection to Country.

In accordance with Landgate's Guidelines, further targeted consultation will be undertaken with community members and businesses in the vicinity of each site proposed to be dual named. Broader public comment on all 10 names will also be sought.

b. Consultation with Government Agencies

The City has discussed the draft Dual Naming Report and requirements of the Dual Naming process with Landgate, and has received a positive response. Landgate has confirmed that the report will meet the requirements of the dual naming application process.

c. Strategic

This item addresses the Community's Vision for the future and specifically the following Aspiration and Strategic Objective(s) contained in the Strategic Community Plan 2023-2033:

Aspiration: **1. Social - A family-friendly, safe and connected community**

Outcome/Objective: *Connected community - Provide opportunities for community engagement and participation*

Inclusive community - Build connectivity with our diverse community

Aspiration: **5. Leadership Aspiration - Transparent and accountable leadership and governance**

Outcome/Objective: *Quality Leadership - Ensure accountable and transparent governance*

Accessible services - Adapt services to meet changing community need

Inclusive community - Build connectivity with our diverse community

d. Policy

Nil

e. Financial

The cost of implementing the actions, such as signage, marketing / communications collateral will be considered as part of the annual Team Plan and budgeting process.

f. Legal and Statutory

Not Applicable

g. Risk

All Council decisions are subject to risk assessment according to the City's Risk Framework.

Implications and comment will only be provided for the following assessed risks.

*Customer Service / Program/Project management / Natural Environment : High and Extreme Risks
Financial / Health and Safety : Medium, High and Extreme Risks*

Nil

Comments

The City has undertaken a comprehensive process to progress dual naming of 62 community assets, consistent with the intent of its RAP 2021–2023. Dual Naming is a meaningful act of recognition that restores Nyoongar language and cultural knowledge to places of shared significance. The project strengthens reconciliation in practice by embedding Aboriginal heritage into the City's identity, creating visible connections to Country for current and future generations.

Consultation with Whadjuk and Binjareb Nyoongar Knowledge Holders was central to this process, resulting in a Dual Naming Report that documents culturally significant names for City parks, reserves and facilities. Landgate has reviewed the report and confirmed that it meets the requirements for dual naming proposals to be submitted for approval.

Landgate has provided clear guidance to assist the City in progressing implementation. Specifically, Landgate advised that dual naming is not suitable for cemeteries and memorial sites due to potential sensitivities, or for sites named after prominent individuals. The City has acknowledged this feedback by excluding some sites from the dual naming process. Landgate has also provided advice in relation to consultation requirements, outlining that the City can determine an appropriate approach in accordance with its own Community Engagement Framework and processes.

In order to proceed with the dual naming project in a logical and manageable way, City officers have developed a proposed five-year Implementation Plan. This plan identifies 10 priority sites to be progressed at a rate of two per year. This priority list balances cultural significance, community profile, and feasibility, and will guide implementation over the initial program period.

Officers are now seeking Council endorsement of the proposed Implementation Plan (Table 2), for the purpose of undertaking targeted consultation with residents and businesses in the vicinity of each site, and for broader public comment on all 10 names.

Following consultation, Officers will report outcomes to Council and seek endorsement of the Implementation Plan. Once approved, the Plan will be submitted to Landgate for final approval of relevant names, after which the City will implement dual naming across the 10 sites over five years

Voting Requirements

Simple Majority

Officer Recommendation

That Council:

1. **NOTES** the Dual Naming Report, as detailed in Attachment 1.
2. **ENDORSES** the following proposed Implementation Plan, for the purpose of undertaking targeted consultation with residents and businesses in the vicinity of each site proposed for dual naming, and for general public comment.

No.	Type	Name	Preferred Nyoongar name	Notes on language
1	Facility	Baldivis District Sporting Complex	Walyungup Waabiny	Waabiny – playing Walyungup - the name of the lake

No.	Type	Name	Preferred Nyoongar name	Notes on language
2	Facility	Rockingham Youth Centre	Koorlangar / Koorlanka Mundi *Waabiny Mia Waabiny Bididi	Young people together Activities centre / to play together Activities pathway
3	Facility	Rockingham Library	Kaartadjin Mia	Shelter of Knowledge
4	Facility	Rockingham Arts Centre	*Moorditj Mara Moorditj Mara Mia *Moorditj Mara Karlup	Solid Hands Solid Hands House Solid Hands Centre
5	Reserve	Lake Richmond	Waagal Noorook	Waagal / Waugyl Eggs (thrombolytes)
6	Facility	Rockingham Aquatic Centre	*Manang Kep Manangup	Pretty water Place of pretty water
7	Reserve	City Park	*Bibool Boorn Yangitup *Wonilup	Paperbark Place of Bullrushes / Place of freshwater spring Peppermint / antiseptic women healing after birthing
8	Facility	Autumn Centre	Djeran Centre	Season of adulthood
9	Reserve	Village Green	Djitty Djitty Midda	Willy wagtail celebration/performance
10	Facility	Lark Hill Sports Complex	*Moordiup waabiny Balgarp Mararlup	Fast runners Place of Balgas Place of Square Tailed Kite

Note: an asterisk (*) has been used in the table to indicate Knowledge Holders and Traditional Owners' preferred Nyoongar name where multiple options were identified during the consultation process.

Committee Recommendation

That Council:

- NOTES** the Dual Naming Report, as detailed in Attachment 1.
- ENDORSES** the following proposed Implementation Plan, for the purpose of undertaking targeted consultation with residents and businesses in the vicinity of each site proposed for dual naming, and for general public comment.

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Note: an asterisk (*) has been used in the table to indicate Knowledge Holders and Traditional Owners' preferred Nyoongar name where multiple options were identified during the consultation process.

Committee Voting (Carried) – 6/0

The Committee's Reason for Varying the Officer's Recommendation

Not Applicable

Council Resolution

Moved Cr Buchanan, seconded Cr Crichton:

That Council:

1. **NOTES** the Dual Naming Report, as detailed in Attachment 1.
2. **ENDORSES** the following proposed Implementation Plan, for the purpose of undertaking targeted consultation with residents and businesses in the vicinity of each site proposed for dual naming, and for general public comment.

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Note: an asterisk (*) has been used in the table to indicate Knowledge Holders and Traditional Owners' preferred Nyoongar name where multiple options were identified during the consultation process.

Carried – 12/0

The Council's Reason for Varying the Committee's Recommendation

Not Applicable

14.	Receipt of Information Bulletin
	<p>Moved Cr Hudson, seconded Cr Jecks:</p> <p>That Council RECEIVES the September 2025 Information Bulletin as follows:</p> <ul style="list-style-type: none">· Planning and Development Services· Asset Services· Corporate and General Management Services· Community Development <p style="text-align: right;">Carried – 12/0</p>

15. Report of Mayor

**City of Rockingham
 Mayor's Report**



Report number / title:	MR-008/25	Meetings and Functions Attended by the Mayor and Deputy Mayor
File number:	GOV/85	
Proponent/s:		
Author:	Mayor Deb Hamblin	
Other Contributor/s:	Cr Lorna Buchan, Deputy Mayor	
Date of Council meeting:	23 September 2025	
Previously before Council:		
Disclosure of Interest:		
Nature of Council's role:	Executive	

Purpose of Report

To advise on the meetings and functions attended by the Mayor and Deputy Mayor during the period 22 August 2025 to 18 September 2025.

Background

Nil

Details

Date	Meeting/Function
23 August 2025	Rams Ladies Day Marine Rescue Annual Thank you Dinner
25 August 2025	Larkhill Business Plan meeting Meeting with Ms Magenta Marshall MLA
26 August 2025	Meeting with Perth South West Metropolitan Alliance Rockingham Kwinana Chamber of Commerce Video Council Meeting
27 August 2025	Business After Hours
28 August 2025	Joint Meeting with TAFE Managing Directors and Governing Council Chairs Interview with Noongar Radio
29 August 2025	Safety Bay Bowling Club
30 August 2025	Park Run Anniversary Meeting with a resident
1 September 2025	Media Launch of the Spring Safe Story Time Campaign Perth South West Metropolitan Alliance Board Meeting
3 September 2025	Combined Services Dinner at the Salvation Army, Rockingham

Date	Meeting/Function
4 September 2025	Meeting with Dr Brian Walker, Upper House Member of the Cannabis Party Community Safety Forum
5 September 2025	Miracle Babies at Warnbro Community Centre Perth South West Metropolitan Alliance Committee Tour
9 September 2025	Councillor Engagement Session
12 September 2025	Indonesian Assembly at Tranby College Memorial Service Commemorating the Loss of Australian Submarine HMAS AE1 and Submariners
13 September 2025	Safety Bay Bowling Club Open Day Exhibition Opening – The Ways of Wood RKCC Mineral Resources Regional Business Awards
14 September 2025	Baldivis Archery Club 50 th Anniversary
15 September 2025	Meeting with the Shire of Serpentine Jarrahdale Planning and Asset Services Committee
17 September 2025	2025 Sports Star Awards
18 September 2025	Salvation Army Welcome Week

Implications to Consider

a. Consultation with the Community

Nil

b. Consultation with Government Agencies

Nil

c. Strategic

Nil

d. Policy

Nil

e. Financial

Nil

f. Legal and Statutory

Nil

g. Risk

All Council decisions are subject to risk assessment according to the City's Risk Framework.

Implications and comment will only be provided for the following assessed risks.

Customer Service / Program/Project management / Natural Environment : High and Extreme Risks

Financial / Health and Safety : Medium, High and Extreme Risks

Nil

Comments

Nil

Voting Requirements

Simple Majority

Officer Recommendation

That Council **RECEIVES** the Mayor's Report for the period 22 August 2025 to 18 September 2025.

Council Resolution

Moved Cr Schmidt, seconded Cr Middlecoat:

That Council **RECEIVES** the Mayor's Report for the period 22 August 2025 to 18 September 2025.

Carried – 12/0

The Council's Reason for Varying the Committee's Recommendation

Not Applicable

16.	Reports of Council Members
	Nil
17.	Reports of Officers
	Nil
18.	Addendum Agenda
	Nil
19.	Motions of which Previous Notice has been given
	Nil
20.	Notices of Motion for Consideration at the Following Meeting
	Nil
21.	Questions by Members of which Due Notice has been given
	Nil
22.	Urgent Business Approved by the Person Presiding or by Decision of the Council
	Nil
23.	Matters Behind Closed Doors
	Nil
24.	Date and Time of Next Meeting
	The next Ordinary Council meeting for the City of Rockingham will be held on Tuesday 14 October 2025 commencing at 6:00pm in the Council Chambers, Civic Boulevard, Rockingham.
25.	Closure
	There being no further business, the Mayor thanked those persons present for attending the Council Meeting, and declared the meeting closed at 6:43pm .