MINUTES
Community Development Committee Meeting
Held on Monday 9 September 2013 at 4:00pm
City of Rockingham Boardroom
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## 1. **Declaration of Opening**

The Chairperson declared the Community Development Committee Meeting open at 4.02pm, welcomed all present, and recited the Acknowledgement of Country.

## 2. **Record of Attendance/Apologies/Approved Leave of Absence**

### 2.1 **Councillors**
- Cr Leigh Liley
- Cr Joy Stewart
- Cr Lorraine Dunkling
- Cr Chris Elliott

Chairperson
Deputising for Cr Deb Hamblin

### 2.2 **Executive**
- Mr Michael Holland
- Mr John Pearson
- Mr John Woodhouse
- Mr Ashley Pittard
- Mrs Jillian Obiri-Boateng
- Ms Genevieve Rowles
- Mr Mark Toomath
- Ms Jane Elton
- Ms Tracey Botterell
- Ms Diane Zanre

Director Community Development
Director Corporate Services
Director Legal Services and General Counsel
Manager Community Infrastructure Planning
Manager Community Support Services
Manager Community Safety
Coordinator Leisure Facilities
Manager Community Capacity Building
Branch Librarian Safety Bay Library
PA to Director Community Development

### 2.3 **Members of the Gallery:**
1

### 2.4 **Apologies:**
- Cr Deb Hamblin

### 2.5 **Approved Leave of Absence:**
Nil

## 3. **Responses to Previous Public Questions Taken on Notice**

Nil

## 4. **Public Question Time**

4.02pm The Chairperson invited members of the Public Gallery to ask questions. There were none.
5. **Confirmation of Minutes of the Previous Meeting**

Moved Cr Stewart, seconded Cr Dunkling:

That Council **CONFIRM** the Minutes of the Community Development Committee Meeting held on 12 August 2013, as a true and accurate record.

Committee Voting – 4/0

6. **Matters Arising from the Previous Minutes**

Nil

7. **Announcement by the Presiding Person without Discussion**

4:03pm The Chairperson announced to all present that decisions made at Committees of Council are recommendations only and may be adopted in full, amended or deferred when presented for consideration at the next Council meeting.

8. **Declarations of Members and Officers Interests**

4:03pm The Chairperson asked if there were any interests to declare.

There were none.

9. **Petitions/Deputations/Presentations/Submissions**

Nil

10. **Matters for which the Meeting may be Closed**

Nil

11. **Bulletin Items**

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4.3 Safety Bay Library Update
4.4 Baldivis Library Update
4.5 Manager Library and Information Services Update

**Community Infrastructure Planning**
1. Community Infrastructure Planning Team Overview
2. Human Resource Update
3. Project Status Reports
   3.1 Coastal South Sub District Local and District Sporting Strategy
   3.2 Baldivis Library and Community Centre
   3.3 Rockingham Arts Centre
   3.4 Baldivis Group Settlement School Buildings – Conservation Works
   3.5 Youth Outdoor Recreation Space Strategy – Implementation Actions
   3.6 Regional Cycling Facilities Feasibility Study
   3.7 Golden Bay Primary School - Shared Use Open Space Development and Agreement
   3.8 Secret Harbour Surf Life Saving Club Redevelopment
   3.9 Baldivis Primary Shared Use Reserve
   3.10 Lot 1507 Active Public Open Space Development
   3.11 Baldivis District Sporting Complex Feasibility Study and Concept Plans
   3.12 Active Ageing Precinct Master Plan
   3.13 Rockingham Youth Venue – Feasibility Planning
   3.14 Public Open Space Strategy
   3.15 Community Purpose Site Strategy
   3.16 Laurie Stanford Reserve – Management and Business Planning
   3.17 Secret Harbour Community Library Feasibility Study and Concept Plan
   3.18 Sports Reserve Floodlighting Program
   3.19 Aquatic Facilities Strategy
   3.20 Community Infrastructure Plan

4. Information Items
   4.1 Club Storage

**Community Capacity Building**
1. Community Capacity Building Team Overview
2. Human Resource Update
3. Project Status Reports
   3.1 Rockingham City Football Club
   3.2 Rockingham Regional Environmental Centre (RREC)
   3.3 Rockingham Rams Football Club
   3.4 Community Grants Program (CGP)
   3.5 Infrastructure Planning and Development Grants (IPDG)
   3.6 Bert England Lodge – Management and Governance
   3.7 Disability Access and Inclusion Plan (DAIP)
   3.8 Seniors Planning Project
   3.9 Active Ageing Seniors Expo
   3.10 Active Ageing Seniors Week
   3.11 Stay on Your Feet Week
   3.12 Active Ageing Forums
   3.13 Active Ageing Events

4. Information Items
   4.1 Community Garden
   4.2 Active Ageing
4.3 Challenger Court – Aged Persons Units
4.4 Challenger Lodge
4.5 Youth Development
4.6 Sport and Recreation
4.7 Rockingham Early Years Group (REYG)
4.8 Rockingham Education and Training Advisory Committee (RETAC)
4.9 Community Capacity Building Events
4.10 Outdoor Event Applications
4.11 Cultural Development and Arts
4.12 Reconciliation Action Plan (RAP)

Community Safety
1. Community Safety Team Overview
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Community and Leisure Facilities
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   4.2 Rockingham Aquatic Centre
   4.3 Rockingham Autumn Centre
   4.4 Gary Holland Community Centre
   4.5 Warnbro Community Recreation Centre
   4.6 Mike Barnett Sports Complex
   4.7 Aqua Jetty

Committee Recommendation

That Councillors acknowledge having read the Community Development Information Bulletin – September 2013 and the content be accepted.

Committee Voting – 4/0
## Community Infrastructure Planning

### Reference No & Subject:

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<th>Reference No &amp; Subject:</th>
<th>CIP-005/13 Interim Coastal South Sub District Active Open Space Strategy</th>
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<tr>
<td>File No:</td>
<td>CSV/2805</td>
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<tr>
<td>Proponent/s:</td>
<td>Mr Ashley Pittard, Manager Community Infrastructure Planning</td>
</tr>
<tr>
<td>Author:</td>
<td>Ms Carly Kroczek, Community Infrastructure Planning Officer</td>
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<td>Other Contributors:</td>
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<td>Disclosure of Interest:</td>
<td>Executive</td>
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<td>Nature of Council’s Role in this Matter:</td>
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### Purpose of Report

To provide Council with interim advice in response to Council’s instruction to investigate the active open space use and provision in the Coastal South Sub District and guide the timely and effective future planning and delivery of sport and recreation open space and infrastructure.

To seek endorsement of the interim City of Rockingham Coastal South Sub District Active Open Space Strategy and to enable further community infrastructure planning to occur so as to provide thorough strategic and financial direction to any future considerations in the City’s Business Plan.

### Background

As a consequence of a Notice of Motion from Cr Elliott Council resolved in April 2013 to:

1. **REJECT** any previous concepts and designs for Lark Hill Sportsplex Stage 2 and **ENDORSE** the focus of any further development at this site changing from the purposes of major regional sports and events infrastructure to local sport and community needs.
2. **ENDORSE** the immediate development of a Coastal South Sub District Local and District Sporting Strategy that will include all relevant financial, planning, land use, environmental, water and social factors and guide the timely and effective delivery of sport and recreation infrastructure for the Coastal South Sub District (Lark Hill Sportsplex, Rhonda Scarrott Reserve and Laurie Stanford Reserve) and surrounds.

3. **DIRECT** the CEO to submit the Coastal South Sub District Local and District Sporting Strategy to Council for consideration and determination on or before the August 2013 Ordinary Council meeting.

4. **CONSIDER** amendment to the Community Infrastructure Plan and the Developer Contribution Plan to accommodate the recommendations contained within the Coastal South Sub District Local and District Sporting Strategy at the Ordinary Council meeting that occurs no later than one month after the adoption of the Strategy.

The forecast growth of the Coastal South Sub District will provide an attributed increase in the demand for sport, recreation and physical activity facilities, programs and opportunities for residents to participate in, and spectate. The development of the City’s Coastal South Sub District Active Open Space Strategy is important for a consistent and planned approach to the provision of sport and leisure infrastructure and physical activity opportunities in the Coastal South.

## Details

### Purpose

The purpose of the interim Coastal South Sub District Active Open Space Strategy is to determine the need for the provision of additional active open space and associated infrastructure in the Coastal South Sub District. The interim strategy will provide the City with a preliminary basis for future decision making in relation to active open space and associated infrastructure and guide any amendments needed to other City strategies and documents.

### Objectives

- Ensure more people can participate more often in their chosen sport through the provision of sufficient active open spaces and associated infrastructure;
- To determine the feasibility of and need for the provision of active open space and associated infrastructure in the Coastal South Sub District and determine appropriate timing through analysis of community needs and participation trends and targeted consultation with key stakeholders;
- Review previous concept plans for Laurie Stanford Reserve and Rhonda Scarrott Reserve to ensure they remain relevant to the needs of the local community and sporting groups;
- Ensure all relevant City of Rockingham and State Government planning and policy documents are considered;
- Ensure all relevant land tenure, planning and environmental factors are considered;
- Investigate and incorporate, where possible, the needs of user groups and State Sporting Associations; and
- Develop a strategy which provides a clear direction on future development of active open space and associated infrastructure.

### Study Area

The primary study area for this strategy is the Coastal South Sub District which is comprised of the suburbs of Secret Harbour, Golden Bay and Singleton. Given the recent changes to the ward boundaries, a secondary study area of Port Kennedy and Warnbro is also included. Generally, a 5km radius from the current border of the Coastal Ward has been used to determine which reserves have been included in the strategy.

### Active Open Space Needs Analysis

The need for active open space, in addition to that which has already been planned and included in the City’s Business Plan, has been determined to be adequate through the development of the interim strategy. There are a range of benchmarks and provision standards which have been developed across Australia which can be used as a guide to determine the level of active open space provision needed. Using a generic benchmark of three fields per 15,000 residents, the
Coastal South Sub District should currently have six or more playing fields. The current provision is seven, with an additional three fields planned within the next five years. With a population expected to be almost 38,000 by 2021, using the above benchmark, this number of fields should be adequate to meet demand. It has been determined that many reserves are not being utilised to their full capacity and with additional playing surfaces to be developed, coinciding with population growth, there shall be adequate ‘green’ space to accommodate sporting pursuits.

**Supporting Infrastructure and Amenities**

Throughout the community consultation process, it became clear that community expectation surrounding the provision of associated infrastructure for sport and recreation at reserves (club rooms, toilets, social rooms, storage, etc.) was not being met. This was reaffirmed by Officers during an assessment of current facility provision against core requirements provided by the State Sporting Associations. Full details of the assessment can be found in the interim strategy. It indicates that current amenities at all reserves, in particular Rhonda Scarrott Reserve and St Raphael Reserve, have adequate planned active open space but are not adequate in building infrastructure provision for current or future demand. It was also found that not all reserves within the Coastal South Sub District were being used to their optimum level, with some spaces not being used at all. Generally, the reason cited for not using some open space for sports activities was the lack of supporting infrastructure. Therefore, the City must address these building infrastructure concerns in order to meet community expectations and adhere to sporting association standards.

Three options, for each of the key reserves, have been identified to address the shortfall in supporting infrastructure, however these options have not been fully investigated due to time constraints and therefore a preferred option cannot be recommended. It should be noted that a proposed change in classification for two reserves, namely Rhonda Scarrott Reserve and Laurie Stanford Reserve may be proposed to more accurately address their catchments, support the planned functional community use, to meet community expectations and future demand. Further investigation on hierarchy/classification changes in relation to the Development Contribution Plan will need to occur.

**Laurie Stanford Reserve**

The classification for Laurie Stanford Reserve is proposed to be changed from a sub-district level facility to a neighbourhood level facility due its southern location being on the fringe of the catchment, the open space area physically being constrained and the community use predominantly for neighbourhood standard activities. The following options are proposed to improve the supporting infrastructure:

- **Option 1:** Implement the current master plan as per the Community Infrastructure Plan and retain sub-district classification
- **Option 2:** Improve the current master plan, undertake extensions and minor works to the Singleton Community Centre, including Laurie Stanford Reserve improvements and change community infrastructure hierarchy/classification to neighbourhood
- **Option 3:** Improve the current master plan, undertake extensions and minor works to the Singleton Community Centre, including Laurie Stanford Reserve improvements, demolition of remaining buildings, and retain community infrastructure hierarchy/classification as sub district

**Rhonda Scarrott Reserve**

The classification for Rhonda Scarrott Reserve is proposed to be changed from a neighbourhood level facility to a sub-district level facility due its location to the sub-district being central to Golden Bay, adjacent to other activity hub centres such as the proposed Golden Bay Primary School and Coastal Community Centre, as well as the open space area physically being developed as two full-size ovals and the community use predominantly being for sub-district standard activities. The following options are proposed to improve the supporting infrastructure:

- **Option 1:** Implement stage two (2) of the current master plan as per the Community Infrastructure Plan and retain neighbourhood classification
- **Option 2:** Improve the current master plan and retain community infrastructure hierarchy/classification as neighbourhood
Option 3: Improve the current master plan and retain classification to sub district
Option 4: Improve the current master plan, modify access to the Coastal Community Centre and construct an additional facilities building, retaining the neighbourhood classification.

Lark Hill Sportsplex

There are a range of issues associated with Lark Hill Sportsplex that need to be resolved before a recommendation can be made in relation to its development, however initial investigations have identified that there is currently not a need to bring forward the development as the future demand can be met through the improvements and redevelopments which are currently planned for existing facilities within the Sub District. Of particular importance is the need to undertake computer groundwater modelling for Lark Hill Sportsplex to determine whether or not additional water can be sourced to irrigate new playing fields. An initial feasibility study has identified that this process will take at least three months to complete, with additional time needed for the determination of an outcome by the Department of Water, this entire process could take in the vicinity of six to twelve months and would cost approximately $60,000.

It is to be noted that development of future active open space playing fields with supporting infrastructure, such as pavilions with social and change amenities and sports field lighting, would not be required if adequate development works are provided at Rhonda Scarrott reserve and Laurie Stanford Reserve in the short term. Future lark Hill Northern Expansion would be required some time when existing clubs expand to senior operations and manage an immense junior player base and would likely be beyond 2023.

Implications to Consider

a. Consultation with the Community

Targeted engagement was undertaken with key sport, community and resident groups in the Coastal South Sub District. Clubs and associations are the major users of Council reserves and facilities for the purpose of sport, recreation and physical activity. Sporting governing bodies, both state and regional, such as Australian Rules Football, Cricket and Football (Soccer) were extensively engaged. Direct contact was made with the majority of tenants of reserves and community facilities from the Coastal South area. The Clubs were encouraged to provide direct feedback. Overall, the clubs provided a view from a range of sports that encompassed both junior and senior participation, as well as men and women. Respondents indicated that their clubs were generally continuing to expand and that the key issue was to improve access and enhance the building infrastructure at most reserves. Extensive consultation will occur further with, the Secret Harbour Dockers Football Club, the Peel Junior Soccer Association and associated community, resident and leisure groups.

The interim Coastal South Sub District Active Open Space Strategy will form the basis of future community infrastructure planning investigations, infrastructure design and community engagement. Coastal South sport, recreation and community clubs will be invited to provide feedback on all relevant designs and plans associated with the strategy.

b. Consultation with Government Agencies

Although there has not been any direct consultation with government agencies, Officers have reviewed and included relevant State Government policies and guidelines in the development of the interim strategy.

c. Strategic

Community Plan

This item addresses the Community’s Vision for the future and specifically the following Aspiration/s contained in the Community Plan 2011:-

Aspiration 4: A healthy community engaging in positive and rewarding lifestyles with access to a range of passive and active recreational and personal development opportunities
Aspiration 5: Community facilities and services delivered in a timely manner, able to meet expectations and serve new and growing neighbourhoods
Aspiration 6: Civic buildings, public places and transport infrastructure of contemporary design constructed and maintained using best practice principles

Aspiration 7: Community facilities and services that are well utilised, accessible and cost effective and where appropriate, multi-functional.

d. Policy
Nil

e. Financial
It is important to note that funding is not available within the current Business Plan to undertake any of the community infrastructure planning or the necessary implementation actions as identified in the interim strategy. Notably, funding in the vicinity of $60,000 needs to be identified to enable the computer water modelling for Lark Hill Sportsplex to be completed. The completion of this modelling is a key factor in determining the feasibility of the northern expansion. Either a direct budget allocation is required or it may be encapsulated in future years Team Plans.

Additional funds in the vicinity of $30,000 may also be required to undertake the review and updating of the master plans, associated architectural concept design drawings and quantity surveyed cost estimates for Laurie Stanford Reserve and Rhonda Scarrott Reserve.

Future implications to the Developer Contributions Plan and subsequent Business Plan are as yet unable to be determined, as further investigations and analysis are pending.

f. Legal and Statutory
Nil

Comments

The Coastal South Sub District is experiencing rapid population growth due to the number of new residential developments occurring in the district. As a direct result, participation in formalised sport, particularly at a junior level is increasing.

Research shows that there is currently a slight deficit in available playing surfaces to meet the desired levels, however with three new playing surfaces expected to come online in the next five years, this will ease the shortfall and satisfy active open space needs. Importantly, the supporting infrastructure such as ablutions, social areas and storage is required for these active spaces. Analysis of current and future sports needs clearly demonstrate that the built infrastructure does not meet the demand from the community nor adhere to the sporting association standards. It is this area of built infrastructure, which needs to be improved as a priority to meet community expectations and sport facility standards and ultimately should be the priority of capital works by the City. The current plans as identified in the Community Infrastructure Plan do go some way to addressing these concerns, however as the community perception, demographics and needs continually change, further work is needed to ensure they meet the expectations of the community, both now and well into the future. The implementation actions contained within this interim strategy will ensure that this additional built infrastructure is planned accordingly and ultimately completed within a timely manner.

As has been identified, at this point in time, changing the timing of infrastructure enhancements at Lark Hill Sportsplex is not required in the short to medium term, with all future work to focus on improving the facilities at Rhonda Scarrott Reserve and Laurie Stanford Reserve as a priority. With improved facilities, a more robust turf management approach and community education regarding the effective use of active open spaces, the City's current supply of active open space combined with the three planned new active open spaces will meet the expected community demand.

Changes to the City’s strategic planning documents, including the Community Infrastructure Plan, Development Contribution Plan and Business Plan cannot be recommended at this time, due to the need to complete many of the implementation actions contained within this interim strategy. It is expected that thorough planning investigations, in particular those associated with Rhonda Scarrott Reserve building infrastructure, Laurie Stanford Reserve and Lark Hill Sportsplex may take some time to complete, after which, recommendations can be made to coincide with the review of the Business Plan in possibly April 2014 or October 2014.
**Voting Requirements**

Simple Majority

**Officer Recommendation**

That Council:

1. **APPROVE** the interim Coastal South Sub District Active Open Space Strategy to guide further community infrastructure planning and associated Business Plan implications.

2. **APPROVE** the development of detailed concept and master plans for the development options at Laurie Stanford Reserve and RhondaScarrott Reserve with a view to presenting the preferred option to Council for adoption prior to the April 2014 Business Plan review.

3. **CONFIRM** the timing of redevelopment of Laurie Stanford Reserve and Rhonda Scarrott Reserve are to remain as scheduled in the 2013/14 – 2022/23 City Business Plan.

4. **CONFIRM** the expansion of Lark Hill Sportsplex is to remain as scheduled in the 2013/14 – 2022/23 City Business Plan.

5. **APPROVE** the development of detailed concept and master plans for Lark Hill Sportsplex northern expansion with a view to presenting the preferred option to Council for adoption prior to the October 2014 Business Plan review.

**Committee Recommendation**

Cr Elliott proposed alternate recommendations for points 1 and 4 of the officer recommendation.

**Note:** For the convenience of the Committee the Chairperson consented to each point of the Officer’s recommendation being considered separately.

That Council:

1. **ENDORSE** the interim Coastal South Sub District Active Open Space Strategy to guide further community infrastructure planning and associated Business Plan implications.

   Committee Voting – (Lost 2/3)

   - Councillors having voted for the motion: Cr Elliott
   - Councillors having voted against the motion: Cr Liley (2)

   Note: Due to an equality of votes at the Community Development Committee meeting, the Chairperson exercised her right to cast a second vote to reach a decision in this matter (Section 5.21(3) of the Local Government Act 1995).

2. **APPROVE** the development of detailed concept and master plans for the development options at Laurie Stanford Reserve and Rhonda Scarrott Reserve with a view to presenting the preferred option to Council for adoption prior to the April 2014 Business Plan review.

   Committee Voting – 4/0

3. **CONFIRM** the timing of redevelopment of Laurie Stanford Reserve and Rhonda Scarrott Reserve are to remain as scheduled in the 2013/14 – 2022/23 City Business Plan.

   Committee Voting – 4/0
4. **CONFIRM** at this time the expansion of Lark Hill Sportsplex is to remain as scheduled in the 2013/14 – 2022/23 City Business Plan.

   Committee Voting – (Lost 2/3)

   Councillors having voted for the motion: Cr Elliott
   Cr Stewart

   Councillors having voted against the motion: Cr Liley (2)
   Cr Dunkling

   Note: Due to an equality of votes at the Community Development Committee meeting, the Chairperson exercised her right to cast a second vote to reach a decision in this matter (Section 5.21(3) of the Local Government Act 1995).

5. **APPROVE** the development of detailed concept and master plans for Lark Hill Sportsplex northern expansion with a view to presenting the preferred option to Council for adoption prior to the October 2014 Business Plan review.

   Committee Voting – 4/0

   Cr Liley proposed a recommendation to accept points 1 and 4 from the officer recommendation.

1. **APPROVE** the interim Coastal South Sub District Active Open Space Strategy to guide further community infrastructure planning and associated Business Plan implications.

   Committee Voting – (3/2)

   Councillors having voted for the motion: Cr Liley (2)
   Cr Dunkling

   Councillors having voted against the motion: Cr Elliott
   Cr Stewart

   Note: Due to an equality of votes at the Community Development Committee meeting, the Chairperson exercised her right to cast a second vote to reach a decision in this matter (Section 5.21(3) of the Local Government Act 1995).

4. **CONFIRM** the expansion of Lark Hill Sportsplex is to remain as scheduled in the 2013/14 – 2022/23 City Business Plan.

   Committee Voting – (3/2)

   Councillors having voted for the motion: Cr Liley (2)
   Cr Dunkling

   Councillors having voted against the motion: Cr Elliott
   Cr Stewart

   Note: Due to an equality of votes at the Community Development Committee meeting, the Chairperson exercised her right to cast a second vote to reach a decision in this matter (Section 5.21(3) of the Local Government Act 1995).

The Committee's Reason for Varying the Officer's Recommendation

Not Applicable

Implications of the Changes to the Officer's Recommendation

Not Applicable
# Community Development Committee Minutes
Monday 9 September 2013

## Community Capacity Building

**Reference No & Subject:**
- **CCB-022/13 Proposed Road Naming - Mundijong Road Extension**

**File No:**
- LUP/1758 and CSV/1521-02

**Proponent/s:**
- Mrs Jade Nelson, Community Development Officer

**Author:**
- Ms Nicole D’Alessandro, Planning Administration Officer

**Other Contributors:**
- Mr Mike Ross, Manager Statutory Planning
- Mr Michael Holland, Director Community Development

**Date of Committee Meeting:**
- 9 September 2013

**Previously before Council:**
- April 2013 (CCB-010/13)

**Disclosure of Interest:**
- Legislative

**Site:**

**Lot Area:**

**LA Zoning:**

**MRS Zoning:**

**Attachments:**
1. Moodjar Consultancy – City of Rockingham Nyungar Place Names – Final Report 13 August 2013
2. Copy of endorsement letters signed by Aboriginal elders with Traditional Owner status

**Maps/Diagrams:**
- Location Plan
CONFIRMED AT A COMMUNITY DEVELOPMENT
MEETING HELD ON MONDAY 7 OCTOBER 2013

Location of proposed new road

**Purpose of Report**

To consider an Aboriginal Heritage theme name for the proposed new 4.2 kilometre entry road to the City of Rockingham, which is currently being constructed as part of the Mundijong Road extension project.

**Background**

From April 2013 to mid 2014, a new road entry to the City of Rockingham is being constructed, stretching from the Kwinana Freeway, Baldivis through to Mandurah Road, Rockingham. The new 4.2 kilometre road has been commonly referred to as the Mundijong Road extension project and will provide a more direct transport road to the Rockingham City Centre.

Given the significance of this new road and that Mundijong Road east is of Aboriginal origin, the City has an opportunity to have a specific Aboriginal heritage theme name for the new road. This will, allow the City to further advance the intent of the Reconciliation Action Plan 2011 and highlight the significant Aboriginal history. The name of the existing Mundijong Road, to the east of the Freeway, which will connect with the new road at the Freeway, is of Aboriginal origin.

"Mundijong was originally named Jarradale Junction. It was at the junction of the Rockingham-Jarrahdale line and the government line from Perth to Bunbury which was built in 1893. A town grew up around the junction and a timber depot which included a large planning mill was constructed. The town was first declared as "Manjedal" in 1893 as it was thought to be the Aboriginal name of the area. In 1897 this was found to be incorrect and the name was changed to Mundijong."

In March 2012, the City received a request from Landgate and McMullen Nolan Surveyors for an extension of the name Mundijong Road to be applied to this new portion of road. In May 2012, approval was received from the Geographic Names Committee for the extension. The City has been informed that if it wishes to rename this portion of road, it will incur a fee of $257 for an unnecessary road name change. Given that the extension of this road leads the public towards the Rockingham City Centre and away from Mundijong, it is recommended that the road be renamed.

In April 2013, the Council considered a report which sought to establish a Council position on a theme for the naming of the proposed new 4.2 kilometre entry road to the City of Rockingham,
which is being constructed as part of the Mundijong Road extension project. The Council resolved to:

1. **AGREE** to renaming the 0.6 kilometres of the existing Mundijong Road from Kwinana Freeway to Baldivis Road.
2. **ENDORSE** an ‘Aboriginal Heritage’ theme for the naming of the 4.2 kilometre proposed new road extension from Kwinana Freeway to Mandurah Road."

Through initial consultation in the development of the City’s Reconciliation Action Plan there was feedback from the Aboriginal and Torres Strait Islander people of not feeling connected with Rockingham, largely due to the lack of recognition from the City. The naming of the new stretch of road to recognise the Aboriginal history in Rockingham provides an important link with the City’s commitment to the Reconciliation Action Plan.

The City engaged Professor Len Collard, Moodjar Consulting, to investigate a Nyungar word that holds significance to the Rockingham area and its history. Professor Collard was also requested to liaise with Elders with Traditional Owner status, as part of his contract brief. Professor Collard, also works for Curtin University, Sustainability Policy Institute and Centre for Aboriginal Studies.

Road naming with similar themes have occurred in the area previously, in 2010 the City of Mandurah successfully named its major entrance road, Mandjoogoordap Drive, to celebrate the Aboriginal place naming for Mandurah. The current road leads to the Mundijong locality and finishes at the Baldivis Road intersection. As the new road will lead into Rockingham, it would provide greater significance to select a name with stronger relevance to Rockingham.

**Details**

Council’s approval is sought for the use of an Aboriginal Heritage theme for the renaming of the new road, given the significance of this new road and that Mundijong Road east is of Aboriginal origin.

The selections of proposed road names reflect best practice and hold significance to the history of the Rockingham area. There is currently a pre-approved list of road names however none of them reflect the local Aboriginal heritage or the City’s commitment to reconciliation, through the Reconciliation Action Plan.

Moodjar Consultancy has submitted a report on 15 Nyungar words that could be used for the new entry road into Rockingham, as follows:

1. **COOLOONGUP** – pronounced ‘Coo-loong-gup’, means ‘the place, site or location of the children’. ‘Cooloongup is referring to a place of significance for children in particular.’

2. **MUNDIJONG** – pronounced ‘Mun-di-jong’, means ‘of this place, or location a meeting situation occurs’. ‘People meet as a; fair or place of trade occurring’ including families gathering where kinship and in-law making matters take place. ‘This is where mothers, fathers, old and young get together and young men and women whom have come of age, meet future husbands and wives and in-laws as they move into adulthood.’ ‘Mundijong’ is listed as an aboriginal placename on the Landgate database.

3. **NARAGEBUP** – pronounced ‘Nara-gup-up’ means ‘the place that water can be consumed’ There is no aboriginal place name on the Landgate database called ‘Naragebup.’

4. **KULIJA** – pronounced ‘Kul-i-ja’ means ‘in relation to the penguin, the one that is linked to and travels about this site’.

5. **MANYINEE** – Nyungar place name Manyinee, pronounced ‘Man’yin-ee’ refers to seals in the area and means ‘of this place, or in this location as in a special place on the beach’. ‘This is a location where a meeting situation occurs amongst seals for mating matters to take place and families of seals to gather. This is where young seals whom have come of age, can meet future mates as they move into their adulthood.

6. **KEARLA** – pronounced ‘Ke-ar-la’ refer to ‘that porpoise’ or ‘that very thing over there that has a boomerang-like shape when it leaps out of the water’.

7. **GOORDOOBOODJUR** – pronounced ‘Goor-doo-bood-jur’ means ‘heart’ and ‘bood-jur’ means land. ‘These two words combined mean ‘heart-lands’ and in this way, it is used to...
8. **WALYELUP** – pronounced ‘Wal-yel-up’ means ‘this is the locality of the Woylie, (also known as the Brush Tailed Bettong) which is situated on, by or within this open sandy or clay like district’.

9. **DERBAL NARA** – pronounced ‘Der-bal Na-ra’ means ‘on or by the estuary, its like a mouth or a palm or hollow of the hands which holds our meals (the salmon) which are feeding below’.

10. **KARRAK** – pronounced ‘Kar-rak’ means ‘the possessing the manner, conduct or behaviour of a Red Tailed Black Cockatoo’.

12. **DOWARN** – pronounced ‘Dow-ann’ means ‘the Twenty-eight Parrot’.

13. **MIRO** – pronounced ‘Mir-ro’ means ‘the woomera or spear throwing board used to propel a gidji or spear’.

14. **NGOOLARK** – pronounced ‘Ngool-ark’ means ‘the brother-in-laws’ and ‘the black cockatoo with a white tail’.

15. **WATTERYN** – pronounced ‘Wat-tern’ means ‘the ocean or sea’. For a detailed description of the meaning of the above Nyungar words, refer to the attached report.

### Implications to Consider

**a. Consultation with the Community**

Through a process of developing a list of very significant and interpretive Nyungar themes that have been endorsed through relevant Aboriginal Elders, see attached document. The City has presented the names outlined in this report for Council’s consideration. This is consistent with the Geographic Names Committee Principles, Procedures and Guidelines.

**b. Consultation with Government Agencies**

The City has undertaken preliminary consultation with a Geospatial Officer from Geographic Names (LandGate), who has advised that the renaming of a portion of Mundijong Road will attract a fee of $257 (GST inclusive). Approval from the Geographic Names Committee will be required for the renaming of the road extension.

The GNC endorses and uses the following guidelines which have been extracted from the Committee for Geographical Names in Australasia’s (CGNA’s) Policy Guidelines for the Recording and Use of Aboriginal and Torres Strait Islander Place Names:

- Authorisation is to be obtained from the relevant community, if possible, or the Institute for Aboriginal and Torres Strait Islander Studies, for the use of an Aboriginal or Torres Strait Islander name or word taken from any source for proposed use in official geographic feature naming.

- A dual naming system, or use of alternative names, may be used as a management and educative tool for the naming of physical and environmental features of significance to the local Aboriginal or Torres Strait Islander community when an official name already exists and when a name change is not possible or acceptable.

- Aboriginal or Torres Strait Islander names or terms from one particular area are not to be applied to other areas for official naming purposes.

- Local historical and cultural information relating to the meaning and origin of the place names should be collected whenever possible.

- Where alternative spellings of a specific Aboriginal or Torres Strait Islander name exist, only one official spelling should be used following consultation with the relevant community.”

The City considers that it has complied with the above requirements, through its engagement of Mr Len Collard, Moodjar Consulting, who has also consulted Aboriginal
Elders on the report outcomes. Professor Collard, also works for Curtin University, Sustainability Policy Institute and Centre for Aboriginal Studies.

c. Strategic
Community Plan
This item addresses the Community’s Vision for the future and specifically the following Aspirations contained in the Community Plan 2011:-

Aspiration 15: Governance systems that ensures decision making and resource allocation is accountable, participative, legally and ethically compliant.

Aspiration 16: A Council which engages with all elements of the community in order to make decisions that respect Rockingham’s unique sense of place whilst positively contributing to its future prosperity.

Reconciliation Action Plan (RAP)
This item addresses the City’s commitment to reconciliation as addressed in the Community Plan in Aspiration 16 through the Reconciliation Action Plan 2011:

Focus Area: Partnerships and cultural appropriateness.

Focus Area: Recognition of significant Aboriginal events and culture.

Focus Area: Respect and promote Aboriginal and Torres Strait Islander Culture.

The Reconciliation Action Plan is currently being revised and in draft form, and new actions will reflect the importance of Aboriginal place naming and Rockingham’s Nyungar history.

d. Policy
There are no relevant policies, however, the proposed theme needs to comply with the City’s Planning Procedure 1.4 - Street Names and Their Themes, Section 3.2.1 and the Geographic Names Committee Principles, Procedures and Guidelines outlining names which are ‘from Aboriginal languages currently or formerly identified with the general area’ as one of the preferred sources of road names.

e. Financial
If a new name is approved by Council there will be financial implications regarding new signage and infrastructure. However, this will be the responsibility of the Mundijong Road extension project budget. No indicative cost has been established at this time.

f. Legal and Statutory
The responsibility for approving street names rests with the Geographic Names Committee. The proposed theme is in accordance with Geographic Names Committee principles, procedures and guidelines.

Comments

The current road leads to the Mundijong locality and finishes at the Baldivis Road intersection. Given this new extension is a significant development for the City, and leads into Rockingham, it would provide greater significance to select a name with strong relevance to Rockingham. Acknowledging Rockingham’s Aboriginal history through this road naming will facilitate the creation of Rockingham as a progressive and welcoming place to live and visit.

Following a review of the Moodjar Consultancy Report by Professor Len Collard, the City consider that the following Nyungar words hold particular meaning to the City of Rockingham and are considered suitable for use as they relate to penguins, seals and dolphins:

**KULIJA** – pronounced ‘Kul-i-ja’ means ‘in relation to the penguin, the one that is linked to and travels about this site’.

**MANYINEE** – Nyungar place name Manyinee, pronounced ‘Man’yin-ee’ refers to seals in the area and means ‘of this place, or in this location as in a special place on the beach’. This is a location where a meeting situation occurs amongst seals for mating matters to take place and families of
seals to gather. It is where young seals whom have come of age, can meet future mates as they move into their adulthood.

**KEARLA** – pronounced ‘Ke-ar-la’ refer to ‘that porpoise’ or ‘that very thing over there that has a boomerang-like shape when it leaps out of the water’.

While all three Nyungar words have merit, it is recommended that the Council endorse the Nyungar word Kulija for its association with the word penguin, which has a unique sense of identity and relevance to Rockingham.

Following the Council’s endorsement of a name for the road extension, the City will seek approval to use the name from the Geographic Names Committee.

### Voting Requirements

**Simple Majority**

**Officer Recommendation**

That Council *APPROVE* the proposed Aboriginal Heritage theme street naming of Kulija Road to be applied to the new 4.2 kilometre entry road to Rockingham, currently being constructed as part of the Mundijong Road extension project.

**Committee Recommendation**

That Council *APPROVE* the proposed Aboriginal Heritage theme street naming of Kulija Road to be applied to the new 4.2 kilometre entry road to Rockingham, currently being constructed as part of the Mundijong Road extension project.

Committee Voting – 4/0

**The Committee’s Reason for Varying the Officer’s Recommendation**

Not Applicable

**Implications of the Changes to the Officer’s Recommendation**

Not Applicable
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<th>Reports of Councillors</th>
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<th>Addendum Agenda</th>
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<th>Urgent Business Approved by the Person Presiding or by Decision of the Committee</th>
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<th>Matters Behind Closed Doors</th>
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<th>Date and Time of Next Meeting</th>
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<td>The next Community Development Committee Meeting will be held on <strong>Monday 7 October 2013</strong> in the Council Boardroom, Council Administration Building, Civic Boulevard, Rockingham. The meeting will commence at 4:00pm.</td>
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<td>There being no further business, the Chairperson thanked those persons present for attending the Community Development Committee meeting, and declared the meeting closed at <strong>4:50pm</strong>.</td>
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